**Disaster Risk Reduction**Methods, Approaches and Practices

Riyanti Djalante Matthias Garschagen Frank Thomalla Rajib Shaw *Editors* 

# Disaster Risk Reduction in Indonesia

Progress, Challenges, and Issues



# **Disaster Risk Reduction**

Methods, Approaches and Practices

**Series editor** Rajib Shaw, Keio University, Fujisawa, Japan

#### **About the Series**

#### **Scope of the Series**

Disaster risk reduction is a process, which leads to the safety of community and nations. After the 2005 World Conference on Disaster Reduction, held in Kobe, Japan, the Hyogo Framework for Action [HFA] was adopted as a framework of risk reduction. The academic research and higher education in disaster risk reduction has made/is making a gradual shift from pure basic research to applied, implementation-oriented research. More emphasis is given on the multi-stakeholder collaboration and multidisciplinary research. Emerging university networks in Asia, Europe, Africa and the Americas have urged for the process-oriented research in disaster risk reduction field. Keeping this in mind, this new series will promote the outputs of action research on disaster risk reduction, which will be useful for a wider range of stakeholders including academicians, professionals, practitioners and students and researchers in the related field. The series will focus on some of the emerging needs in the risk reduction field, starting from climate change adaptation, urban ecosystem, coastal risk reduction, education for sustainable development, community-based practices, risk communication, human security, etc. Through academic review, this series will encourage young researchers and practitioners to analyse field practices and link it to theory and policies with logic, data and evidences. Thus, the series emphasizes evidence-based risk reduction methods, approaches and practices.

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# **Foreword**

Reducing disaster risks and building resilience amongst communities and nations are key goals in the so-called Post-2015 Development Agenda and its policy frameworks, including the Sendai Framework for Disaster Risk Reduction, the Paris Agreement on climate change, the Sustainable Development Goals of the 2030 Agenda and the New Urban Agenda.

According to the WorldRiskReport published by UNU-EHS and the Alliance Development Works, Indonesia is amongst the countries with the highest risk from environmental hazards and climate change impacts. The risk effects from local environmental degradation, global climate change, rapid urbanization, coastal development as well as socio-economic disparity are increasingly felt, not only in big cities like Jakarta but increasingly in smaller cities and rural areas of Indonesia. The Indian Ocean Tsunami in 2004 has shown the high potential for disaster in Indonesia, but has also lead to concerted academic, practical and political action for the reduction of such risks. Indonesia can therefore draw on a number of positive lessons in resilience building. However, many questions and challenges still persist.

The Indonesian Institute of Sciences (LIPI) is an important partner of UNU-EHS. Both institutions have collaborated in research and capacity building of government officials and students, starting after the 2004 Indian Ocean Tsunami within the German-Indonesian Tsunami Early Warning System (GITEWS) project and since 2014 within the TWIN-SEA expert network on coastal adaptation towards climatic and societal changes in Southeast Asia.

I welcome the publication of this edited book *Disaster Risk Reduction in Indonesia: Progress, Challenges and Issues*. The book gathers important analyses by 80 authors from all over the world on key topics concerned with disaster risk reduction in Indonesia. A multitude of factors affecting the governance for DRR is being discussed. In addition to discussion on roles of different actors and organizations and mainstreaming to important sectors such as education, urban planning and infrastructure, there are also analyses of factors affecting community resilience, discussed from various angles including those of psychology and the studies of culture and religion.

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With Indonesia's strong commitment to the implementation of the Sendai Framework for Disaster Risk Reduction over the coming years, the book offers a timely and highly relevant entry point into the study of achievements and positive lessons as well as remaining challenges and emerging new problems with regard to the country's efforts on resilience building. I appreciate the great added value that this book will bring not only for academic circles but also for risk practitioners and policymakers.

I wish to thank the editors and contributing authors for their efforts in producing such an important and timely contribution for research and practice on DRR in Indonesia.

Vice Rector in Europe of UNU and Director of the Institute for Environment and Human Security (UNU-EHS) United Nations University Bonn, Germany Jakob Rhyner

# Acknowledgements

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We would like to express our gratitude to all the authors from different parts of the world who are working on DRR topics on Indonesia. It is great to see such enormous development in the degree of collaboration amongst Indonesian and international authors, as well as between early career researchers and PhD students and the more senior colleagues with extensive expertise and experiences in DRR. The topics discussed have ranged widely from the DRR governance and roles of different actors from the international to local level to discussions on legal, technical, psychological, religion and cultural aspects of DRR in Indonesia.

Our appreciation is also extended to the colleagues at UNU-EHS and external reviewers who have been involved in the review processes and discussions which also help shape the book. We would also like to thank Harrhy James, who has worked hard to proofread and edit all of the chapters.

Finally, Dr. Riyanti Djalante would specifically like to thank the Alexander von Humboldt Foundation for the Fellowship for Experienced Researchers, which enabled her to conduct her research at the UNU-EHS, Germany. She would like to express her gratitude to the mayor of Kendari City, Dr. Asrun, and the rector of Haluoleo University, Prof. Usman Rianse, of the organizations that she affiliated with in Indonesia. She would also like to thank her family and friends who have

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Bonn, Germany Bonn, Germany Bangkok, Thailand Fujisawa, Japan 1 November 2016 Riyanti Djalante Matthias Garschagen Frank Thomalla Rajib Shaw

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# **List of Abbreviations and Non-English Words**

#### **Abbreviations**

AAAA Addis Ababa Action Agenda

AADMER ASEAN Agreement on Disaster Management and Emergency

Response

ACCCRN Asian Cities Climate Change Resilience Network

ACTIVED Actions Changing the Incidence of Vector-Borne Endemic

Diseases

ADB Asian Development Bank

ADRAS Australian Development Research Awards Scheme

AHA Centre Coordinating Centre for Humanitarian Assistance on Disaster

Management

AMAN Aliansi Masyarakat Adat Nusantara (Indonesian Indigenous

Peoples' Alliance)

AMCDRR Asian Ministerial Conference on Disaster Risk Reduction
API Adaptasi Perubahan Iklim (Climate Change Adaptation)
APN Asia-Pacific Network for Global Change Research

ARF Aceh Recovery Framework

ASB Arbeiter-Samariter-Bund Deutschland eV Indonesia and

Philippines Office (Workers' Samaritan Federation)

ASCE/SEI American Society of Civil Engineers/Structural Engineering

Institute

ASEAN Association of Southeast Asian Nations

ASTAAG Asia Science Technology and Academic Advisory Group

AusAid Australian Aid

BAKORNAS Badan Koordinasi Nasional (National Coordinating Board)
BAKORNAS PB Badan Koordinasi Nasional Penanggulangan Bencana

(National Coordination Board for Disaster Management)

BAKORNAS PBA Badan Koordinasi Nasional Penanggulangan Bencana Alam

(National Coordination Board for Natural Disaster

Management)

BAKORNAS PBP Badan Koordinasi Nasional Penanggulangan Bencana dan

penanganan pengungsi (National Coordination Board for

Disaster and Displaced People Management)

BAPPEDA Badan Perencanaan Pembangunan Daerah (District or

Provincial Development Planning Agency)

BAPPENAS Badan Perencanaan Pembangunan Nasional (National

Development Planning Agency)

BIG Badan Informasi Geospasial (Geospatial Information

Agency)

BKSDA Badan Konservasi Sumber Daya Alam (Nature Conservation

Agency Indonesia)

BKSDA Balai Konservasi Sumber Daya Alam (Natural Resources

Conservation Unit)

BMKG Badan Meteorologi, Klimatologi dan Geofisika (Indonesian

Agency for Meteorology, Climatology and Geophysics)

BNPB Badan Nasional Penanggulangan Bencana (National Disaster

Management Agency)

BP2BAP Badan Pertimbangan Penanggulangan Bencana Alam Pusat

(National Board for Natural Disaster Management)

BPBA Badan Penanggulangan Bencana Aceh (Aceh Disaster

Management Agency)

BPS National Bureau of Statistics (*Badan Pusat Statistik*).

BRR Badan Rehabilitasi dan Rekonstruksi (Rehabilitation and

Reconstruction Agency)

CBFiM Community-Based Fire Management
CBO Community-based organizations
CBSO Community-based society organization

CCA Climate change adaptation

CDRP Centre for Disability Research and Policy
CFAN Coordination Forum for Aceh and Nias

CMA Composite Mapping Analysis

CONSRN Consortium to Restore Shattered Livelihoods in Tsunami-

**Devastated Nations** 

COP Conference of the Parties

COP21 The twenty-first session of the Conference of the Parties,

Paris, France – 2015 Paris Climate Conference

COREMAP Coral Reef Rehabilitation and Management Program

CRAA Climate Risk and Adaptation Assessment

CRED Centre for Research on the Epidemiology of Disasters

CSO Civil Society Organization

DAK Dana Alokasi Khusus (Special Allocation Fund)
DAU Dana Alokasi Umum (General Allocation Fund)
DBH Dana Bagi Hasil (Revenue Sharing Fund)

DEM Digital elevation model

DEPDAGRI Departemen Dalam Negeri (Department of Foreign Affairs)

DFAT Department of Foreign Affairs and Trade

DFID Department of International Development

DIBI Data dan Informasi Bencana Indonesia (Indonesia Disaster

Database)

DiDRR Disability-Inclusive Disaster Risk Reduction

DiDRRN Disability-Inclusive Disaster Risk Reduction Network
DKM Dewan Keluarga Masjid (Mosque Family Council)

DNPI Dewan Nasional Perubahan Iklim (National Climate Change

Council)

DPD Local Representative Council (Dewan Perwakilan Daerah)

DPOs Disabled People's Organizations

DRF Disability Rights Fund
DRR Disaster Risk Reduction

DRRM Disaster Risk Reduction and Management
DSP Dana Siap Pakai (Ready-to-Use Fund)
Eco-DRR Ecosystem-Based Disaster Risk Reduction

EM-DAT Emergency Events Database

EMDAT-CRED Emergency Events Database of the Centre for Research on

the Epidemiology of Disasters

ENSO El Niño-Southern Oscillation

FAO Food and Agriculture Organization of the United Nations

FBO Faith-based organization

FEMA Federal Emergency Management Agency

FGD Focus group discussions

FIRMS Fire Information for Resource Management System

GDP Gross domestic product

GERHAN Gerakan Reklamasi Hutan dan Lahan (Movement for Forest

and Land Reclamation)

GIS Geographic information system

GITEWS German-Indonesian Tsunami Early Warning System

GIZ Deutsche Gesellschaft für Internationale Zusammenarbeit

(German Society for International Cooperation)

GoI Government of Indonesia
GR Government Regulation

HFA Hyogo Framework for Action 2005-2015: Building the

Resilience of Nations and Communities to Disasters

HPH Hak Pengusahaan Hutan (forest concession permit)
HTI Hutan Tanaman Industri (industrial plantation forest)

IABI Ikatan Ahli Kebencanaan Indonesia (Indonesia Disaster

**Experts Association**)

ICCSR Indonesia Climate Change Sectoral Roadmap
ICSF International Collective in Support of Fishworkers

ICSU International Council for Science

IDDR International Day for Disaster Reduction

IFRC International Federation of Red Cross and Red Crescent

Societies

IGES Institute for Global Environmental Strategies