Napoleon's Empire

European Politics in Global Perspective

Edited by Ute Planert

War, Culture and Society, 1750-1850



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War, Culture and Society, 1750 –1850 Series Standing Order ISBN 978–0-230-54532–8 hardback 978–0-230-54533 –5 paperback

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Napoleon's Empire

European Politics in Global Perspective

Edited by

Ute Planert
University of Wuppertal, Germany





Introduction, editorial matter and selection © Ute Planert 2016 All other chapters © respective authors 2016

Softcover reprint of the hardcover 1st edition 2016 978-1-137-45546-8

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First published 2016 by PALGRAVE MACMILIAN

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Palgrave Macmillan in the US is a division of St Martin's Press LLC, 175 Fifth Avenue, New York, NY 10010.

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ISBN 978-1-349-56731-7 ISBN 978-1-137-45547-5 (eBook) DOI 10.1057/9781137455475

This book is printed on paper suitable for recycling and made from fully managed and sustained forest sources. Logging, pulping and manufacturing processes are expected to conform to the environmental regulations of the country of origin.

A catalogue record for this book is available from the British Library.

Library of Congress Cataloging-in-Publication Data

Names: Planert, Ute, editor, author.

Title: Napoleon's empire : European politics in global perspective / Ute Planert, University of Wuppertal, Germany.

Description: New York, NY: Palgrave Macmillan, 2015. | Series: War, culture and society, 1750-1850 | Includes bibliographical references.

Identifiers: LCCN 2015023906 | ISBN 9781349567317

Subjects: LCSH: Europe – Politics and government – 1789–1815. | Napoleon I, Emperor of the French, 1769–1821 – Influence. | Napoleonic Wars, 1800–1815 – Influence. | World politics – 19th century.

Classification: LCC D308 .N37 2015 | DDC 940.2/7—dc23

LC record available at http://lccn.loc.gov/2015023906

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Acknowledgments

This volume developed out of the conference 'Napoleon's Empire: European Politics in Global Perspective', held at the German Historical Institute in Paris, 18-20 April 2012. Thirty scholars from 17 countries contributed stimulating presentations and discussions from which new insights emerged. Simultaneous interpreting facilitated mutual understanding. The support of Gudrun Gersmann, then director of the GHI, and her team was invaluable in making the conference an enjoyable occasion. Generous funding from the German Historical Institute in Paris and the Fritz Thyssen foundation, Cologne, has made it possible for almost all of the papers to appear as chapters in the English book. I would like to thank the contributors for their collaboration and patience in the lengthy editorial process. Godfrey Rogers, Rebecca Carter-Chand, Sarah Dietsch and Christine Brocks have done a firstrate job of translating and editing. Peter Palm provided wonderful maps. Katherine Aaslestad and Michael Broers supported the project from the very beginning. I would also like to thank Alan Forrest and Karen Hagemann for their advice and encouragement.

Notes on Contributors

Virginia H. Aksan is Professor of History at the McMaster University, Canada specializing in eighteenth- and early nineteenth-centuries Ottoman history, and teaching courses in Ottoman, Middle Eastern and Mediterranean history. Her published work include *An Ottoman Statesman in War and Peace: Ahmed Resmi Efendi, 1700–1783* (1995) and *Ottoman Wars, 1700–1870: An Empire Besieged* (2007). She co-edited *The Early Modern Ottomans* with Daniel Goffman (2007), and is the author of more than 30 edited chapters and journal articles.

Jean-René Aymes is Professor Emeritus of Modern History (Modern and Contemporary Spain) at the Université Paris III, France. His published work include *La Guerra de la Independencia en España, 1808–1814* (2008) and *La Guerra de la Independencia: héroes, villanos y víctimas, 1808–1814* (2008).

Lucia Maria Bastos Pereira das Neves is Full Professor of Modern History at Rio de Janeiro State University, Brazil. She completed her postdoctoral studies at the Federal University of Rio de Janeiro. Her published work include Napoleão Bonaparte: imaginário e política em Portugal, 1808–1810 (2008); 'Napoleón Bonaparte y Brasil: política e imaginario (1808–1822)', in Las invasiones napoleónicas y el mundo ibero-americano, ed. Fernando José Marroni de Abreu (2008) and 'Indépendance au Brésil et Lumières au Portugal: politique et culture dans l'espace luso-brésilien, 1792–1823' (with Guilherme P. Neves), in Annales historiques de la Révolution française 365 (2011).

Emmanuel Berger is a researcher at the Université de Namur, Belgium. His published work include (co-edited with Emilie Delivré), *Popular Justice in Europe (18th–19th Centuries)* (2014); (with Heinz-Gerhard Haupt) 'Popular Protest and Violence in 19th Century Europe: Perspectives from Current Historiography', *European Review of History*, 20/6 (2013); and *La justice pénale sous la Révolution: Les enjeux d'un modèle judiciaire liberal* (2008).

Michael Broers is Professor of Western European History at the University of Oxford and Fellow of Lady Margaret Hall. His book, *The Napoleonic Empire in Italy, 1796–1814: Cultural Imperialism in a European Context?* (2005), won the Prix Napoléon of the Fondation Napoléon. He has been a visiting member of the Institute for Advanced Study, Princeton. His most recent books are *Napoleon's Other War: Bandits, Rebels and Their Pursuers in the Age of Revolutions* (2010) and *Napoleon: Soldier of Destiny, 1769–1805* (2014).

Jarosław Czubaty is Professor of History at the University of Warsaw, Poland. His published work include 'The Attitudes of the Polish Political Elite towards the State in the Period of the Duchy of Warsaw, 1807–1815', in Collaboration and Resistance in Napoleonic Europe: State-Formation in an Age of Upheaval, c. 1800–1815, ed. M. Rowe (2003); 'Glory, Honor and Patriotism: The Notion of a Military Career in the Duchy of Warsaw, 1806–1815', in Soldiers, Citizens and Civilians: Experiences and Perceptions of the French Wars, 1790–1820, ed. Alan Forrest, Karen Hagemann and Jane Rendall (2008); Księstwo Warszawskie (1806–1815) (2011); 'The Army of the Duchy of Warsaw', in Armies of the Napoleonic Wars, ed. G. Fremont-Barnes (2011).

Brecht Deseure is a postdoctoral fellow at the Universität Passau and the Vrije Universiteit Brussel. His published work include 'Rappelez-leur, pour mieux les persuader': French Political Legitimation and Historical Discourse in Belgium (1792–1799)', in Experiencing the French Revolution, ed. David Andress (2013); 'Regional Memory in an Age of Centralization: French Identity Politics in Brabant', in Region, Memory and Agency in Eastern and Western Europe, ed. R. Esser and S. Ellis (2013); and co-author with J. Pollmann, 'Experiences of Rupture and the History of Memory', in *Memory before Modernity: Practices of* Memory in Early Modern Europe, ed. E. Kuijpers et al. (2013).

Max Engman is Professor Emeritus of General History at Åbo Akademi University, Finland. His dissertation St. Petersburg och Finland: Migration och influens 1703-1917 (in Swedish) was published in 1973 (reprinted 2003). His other published work include a volume on the Finns in St Petersburg, Pietarinsuomalaiset (2004 in Finnish, 2005 in Russian) and a study of the evolution of Finland after 1809, Ett långt farväl: Finland mellan Sverige och Ryssland efter 1809 (2009).

Bård Frydenlund is a research fellow in the Department of Archaeology, Conservation and History at the University of Oslo, Norway. His published work include Spillet om Norge: Det politiske året 1814 (2014); 'Defying the Continental System in the Periphery: Political Strategies and Protests by Norwegian Magnates', in Revisiting Napoleon's Continental System: Local, Regional and European Experiences, ed. K. Aaslestad and J. Joor (2014); 'Political Practices among Merchants in Denmark and Norway in the Period of Absolutism', in Scandinavia in the Age of Revolutions: Nordic Political Cultures, 1740–1820, ed. M. Bregnsbo, P. Ihalainen, K. Sennefelt, and P. Winton (2011); and Stormannen Peder Anker: En biografi (2009).

Bernard Gainot is an honorary maître de conférences in Modern History at the Université Paris I. He earned his habilitation in 2005. His most recently published work include Les officiers de couleur dans les armées de la République et de l'Empire (1792–1815) (2007); co-author with Marcel Dorigny La société des Amis des noirs 1788-1799: Contribution à l'histoire de l'abolition de l'esclavage (1998); Atlas des esclavages: Traites, sociétés coloniales, abolitions de l'Antiquité à nos jours (2007); in collaboration with Jean-Luc Chappey. Guillaume Mazeau, Frédéric Régent, Pierre Serna Pour quoi faire la Révolution (2012) and Couleurs, esclavages, libérations nationales (1804–1860) (2013).

Rasmus Glenthøi is an assistant professor at the University of Southern Denmark. He has previously worked at the Royal Library in Copenhagen and the Danish Folklore Archives. Glenthøi received the Ministry of Sciences' elite scholarship grant in 2009 and has written extensively on Scandinavia in the nineteenth century, including Experiences of War and Nationality in Denmark and Norway, 1807–1815 with Morten N. Ottosen (2014); Skilsmissen: Dansk og norsk identitet før og efter 1814 (2012); and 1864 – Sønner af de slagne (2014).

Martin Hårdstedt is Professor of History in the Department of Historical, Philosophical and Religious Studies, Umeå University, Sweden. His published works include 'Preconditions of war-logistics, civilian society and consequences of war during the period of the Napoleonic Wars', in ACTA 34th Congress of the International Commission of Military History Trieste 2008 (2009); and 'Living off the Country – Logistics, local resources and civilian society in the north of Sweden during the Russo-Swedish War of 1808–09', in Between the Imperial Eagles: Swedeńs Armed Forces during the Era of the Revolutionary and Napolonic wars, 1780-1820, in Armémuseum meddelande 58/59 (2000). He is also the author of several books in Swedish, including Omvälvningarnas tid. Norden och Europa under revolutions- och Napoleonkrigen [Europe in Upheaval. The Nordic countries and Europe in the Ages of revolutionary and Napoleonic Wars] (2010); Finska kriget 1808-09 [The Finnish War] (2006); and Om krigets förutsättningar: Den militära underhållsproblematiken och det civila samhället i norra Sverige och Finland under Finska kriget 1808–09 [On the Preconditions of War: The logistical problems and the civilian society in the north of Sweden and Finland during the Finnish War 1808-09] (2002).

Jean-Marcel Humbert is Doctor in History (Egyptology) at the University of Paris IV-Sorbonne (1975) and Doctor d'Etat ès Lettres et Sciences humaines. Paris IV-Sorbonne (1987). A curator and director of the French National Museums (Ministry of Culture), he was a heritage general curator and a general inspector from 2004 before he retired in 2010. He has curated many national and international exhibitions, including Bonaparte and Egypt (2008–2009), Dream of Egypt (1998), Egypt in Paris (1998) and Egyptomania (1994–1995). His published work include L'Égyptomanie dans l'art occidental (1989); L'Égypte à Paris (1998); Egyptomania, l'Égypte dans l'art occidental, 1730-1930, ed. Jean-Marcel Humbert, Michael Pantazzi and Christiane Ziegler (1994); L'Égyptomanie à l'épreuve de l'archéologie (1996); Bonaparte et l'Égypte (2008); and Napoléon et la mer, ed. Jean-Marcel Humbert and Bruno Ponsonnet (2004).

Johan Joor is a historian and an honorary research fellow at the International Institute of Social History in Amsterdam. His published work include a widely recognized thesis on Dutch protest in the era of Napoleon, De Adelaar en het Lam (2000): the edited volume Revisiting Napoleon's Continental System: Local. Regional, and European Experiences (with Katherine B. Aaslestad, 2015) and 'Le système continental et sa signification pour le Royaume de Hollande', in Louis Bonaparte: Roi de Hollande, ed. Annie Jourdan (2010); 'History and Myth of Dutch Popular Protest in the Napoleonic Period (1806–1813)', in Myth in History, History in Myth, ed. Laura Cruz and Willem Frijhoff (2009); 'Contestation et image anti-Napoléonienne en Hollande au cours de la période Napoléonienne (1806-1813)', AHRF 369 (2012).

Annie Jourdan is a research fellow at the University of Amsterdam, European Studies. She has been a visiting professor at the University of Sussex and at Florida State University. Her published work include La Révolution, une exception française? (2004 and 2006); La Révolution batave entre la France et l'Amérique (2008); L'empire de Napoléon (2000 and 2006); Napoléon: Héros, Imperator, Mécène, Paris (1998); Les monuments de la Révolution: Une histoire de représentation (1997).

Armin Owzar is Professor of Modern and Contemporary History of Germany at the University of Paris 3 (Sorbonne Nouvelle), France. His published work include Reden ist Silber, Schweigen ist Gold: Konfliktmanagement im Alltag des wilhelminischen Obrigkeitsstaates (2006); Sozialistische Bündnispolitik und gewerblich-industrieller Mittelstand: Thüringen 1945 bis 1953 (2001); Herrschaftsverfall und Machtverlust, ed. Peter Hoeres, Armin Owzar and Christina Schröer (2013); Modell und Wirklichkeit: Politik, Kultur und Gesellschaft im Großherzogtum Berg und im Königreich Westphalen, ed. Gerd Dethlefs, Armin Owzar and Gisela Weiß (2008).

Ute Planert is Professor of Modern History at the University of Wuppertal, Germany. She held a fellowship at the Minda de Gunzburg Center for European Studies, Harvard University and the Hannah Arendt Visiting Chair of German and European History at the Munk School of Global Affairs, University of Toronto. Her published work include Der Mythos vom Befreiungskrieg: Frankreichs Kriege und der deutsche Süden, 1792–1841 (2007); 'International Conflict, War, and the Making of Modern Germany, 1740-1815', in Oxford Handbook of Modern German History, ed. Helmut Walser Smith (2011); and the edited volume Decades of Reconstruction: Postwar Societies, State-Building, and International Relations: From the Eighteenth to the Twentieth Century (with James Retallack, 2016).

Anna Maria Rao is Professor of Modern History at the University of Naples 'Federico II'. She has published widely on the political and cultural history of eighteenth-century and revolutionary-era Italy. She served as President of the International Commission on the History of the French Revolution (2000–2005) and as President of the Italian Society for Eighteenth Century Studies (2003–2008). Her published work include Esuli: L'emigrazione politica italiana in Francia (1792–1802) (1992); Folle controrivoluzionarie: Le insorgenze popolari nell'Italia giacobina e napoleonica (1999); Cultura e lavoro intellettuale: istituzioni, saperi e professioni nel Decennio francese (2009); Lumi riforme rivoluzione: Percorsi storiografici (2011); and Felicità pubblica e felicità privata nel Settecento (2012).

Stefan Rinke is Professor of Latin American History at Freie Universität Berlin and a research fellow of the Einstein Foundation. His published work include Revolutionen in Lateinamerika: Wege in die Unabhängigkeit, 1760-1830 (2010, Spanish edition 2011); Bicentenario: 200 Jahre Unabhängigkeit in Lateinamerika: Geschichte zwischen Erinnerung und Zukunft co-edited with Hans-Peter Hinz and Frederik Schulze (2011); 'La révolution de Saint-Domingue et son context mondial á l'époque des révolutions (1789–1804), in Revue de la Société Haïtienne d'Histoire, de Géographie et de Géologie (2012).

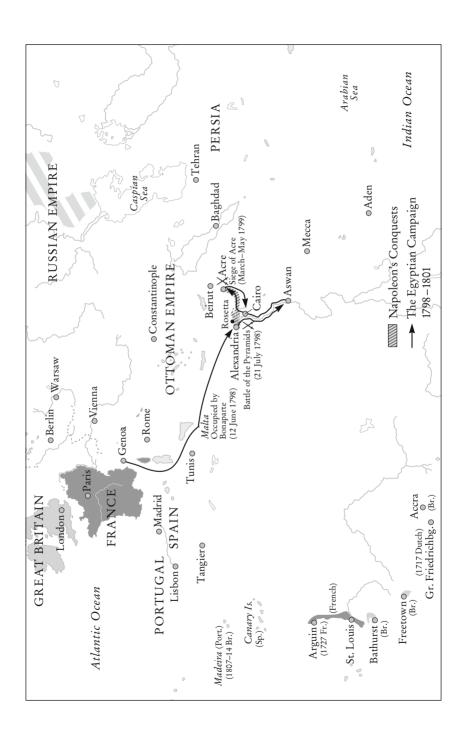
Martin P. Schennach is Professor of Legal History and Head of the Institute for Roman Law and Legal History at the University of Innsbruck, Austria. His published work include Revolte in der Region: Zur Tiroler Erhebung von 1809 (2009); 'Beschwerden als Legitimationen: Zur kommunikativen Funktion von Gravamina während des Tiroler Aufstands von 1809', in Ballare col nemico? Reazioni all'espansione francese in Europa tra entusiasmo e resistenza (1792–1815), ed. C. Nubola and A. Würgler (2010); 'Generalisierung und Differenzierung des Rechts und durch das Recht? Zu einem Vergleich von Allgemeinem Landrecht, Code civil und Allgemeinem Bürgerlichen Gesetzbuch', in Kontinuität im Wandel: 200 Jahre Allgemeines Bürgerliches Gesetzbuch 1811-2011, ed. H. Barta, C. Lehne, M. Niedermayr and M. P. Schennach (2012).

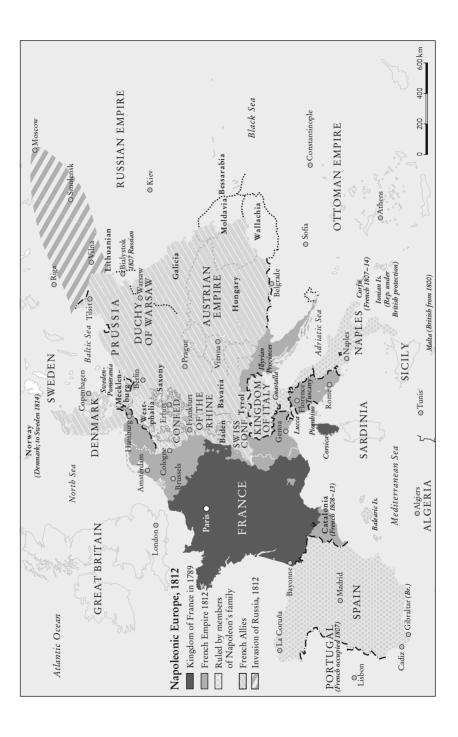
Denis Sdvizkov is a research fellow at the German Historical Institute in Moscow, Russia. His published work include 'Befreiung ohne Freiheit? 1813 in Russland', Jahrbuch für Europäische Geschichte 12 (2013); 'Selbstherrschaft der Liebe: 1812 als Roman', in Historische Mitteilungen der Ranke-Gesellschaft (2012); 'Unbequemes Gedächtnis: Borodino und Leipzig', Mythos Erinnerung: Russland und das Jahr 1812: Sonderheft Osteuropa 63/1 (2013); 'Draping the Empire in Napoleonic Clothes: The Adoption of French Neoclassicism in Russian Empire', in Imperium inter pares: Rol' transferov v obrazie i funkcionirovanii Rossijskoj Imperii, ed. Martin Aust, Alexej Miller and Ricarda Vulpius (2010); and 'Nos amis les enemies: Über die russisch-französischen Beziehungen von der Revolution 1789 bis zum Krimkrieg 1853-56', in Vom Gegner lernen: Feindschaften und Kulturtransfers im Europa des 19. und 20. Jahrhunderts, ed. Martin Aust and Daniel Schönpflug (2007).

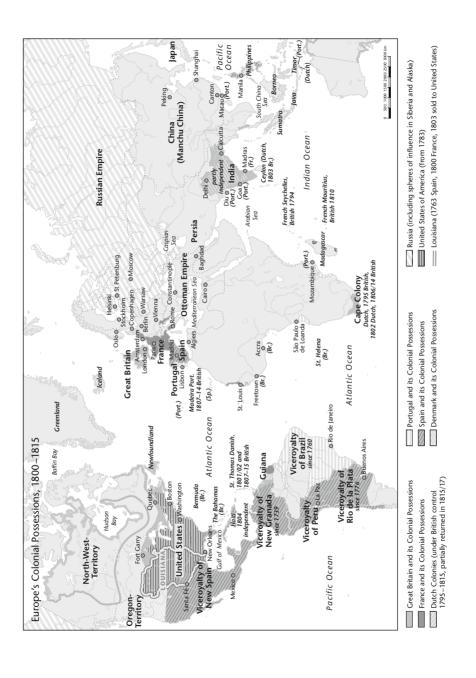
Marko Trogrlić is Full Professor of Modern European History in the History Department, University of Split, Croatia. His published work include *La Dalmatie sous l'administration française (1806–1813): Actes du colloque scientifique international tenu à Split les 18 et 19 septembre 2006*, ed. M. Trogrlić and J. Vrandečić (2011); *Dalmatien als europäischer Kulturraum*, ed. M. Trogrlić (2010); and 'Dopo Venezia: le trasformazioni politiche e Istituzionali in Dalmazia dal 1797 al 1848', in *L'Adriatico: incontri e separazioni (XVIII–XIX secolo)* (2010).

Peter Vodopivec was Professor of Modern European and American History in the Department of History, Faculty of Arts, University of Ljubljana (1980–1999). Since 1999 he has been a senior scientific fellow at the Institute for Modern History in Ljubljana. He has published widely on the social, political and cultural history of Slovenia. His published work include Les Slovènes et la France (1914–1920) (1983); Les Slovènes vus par les Français (1830–1914) (1990); Od Pohlinove slovnice do samostojne države: slovenska zgodovina od konca 18. stoletja do konca 20. stoletja (2006, 2007, 2010); co-author with Vasko Simoniti and Peter Štih of Slowenische Geschichte: Gesellschaft–Politik–Kultur (2008); Francoski inštitut v Ljubljani 1921–1947 (2013).

Josip Vrandečić is Full Professor of Modern European History in the History Department, University of Split, Croatia. His works include *The Autonomist Movement in Nineteenth-Century Austrian Dalmatia: Regionalisam versus Nationalism* (2009); 'Proto-National Ideologies and Cultural Components in Dalmatia, 1420–1848', in *L'Adriatico: incontri e separazioni (XVIII–XIX secolo)* (2010); 'La Dalmatie sous l'administration française (1806–1813)', in *Actes du colloque scientifique international tenu à Split les 18 et 19 septembre 2006*, ed. M. Trogrlić and J. Vrandečić (2011).









1

Napoleon and Beyond: Reshaping Power in Europe and the World

Ute Planert

When, in June 1815, the European great powers sealed the end of the Napoleonic era by signing the Final Act of the Congress of Vienna, the world had become a different place. There is hardly any other era as abundant in profound change as the decades around 1800, centered on the axis of the French Revolution and Napoleon's rule. Kings came and went, empires dissolved after having been in existence for a thousand years, entire continents declared their independence. The last war, which had raged for nearly a quarter of a century, turned Europe into a slaughterhouse and left its mark far beyond. The people of Europe suffered – according to various estimates – between 3.5 and 5 million deaths. They also witnessed limits to the power of the centuries-old reign of the church and nobility. From Norway to Latin America, common people held meetings and negotiated constitutions, struggled over the issue of slavery and found new ways to adapt the economy to changing conditions. The world of the ancien régime underwent inconceivable transformation and appeared to dissolve. Indeed, the change in political and social circumstances and the heritage of the Napoleonic era marked the dawn of western modernism resulting in an even greater European dominance over the rest of the world.¹

French expansionism and Napoleonic hegemony profoundly reshaped the political and territorial structure of Europe. The necessity to mobilize resources for a decades-long warfare fostered new levels of state authority and brought about a bureaucratic modernization unknown even to the early modern 'fiscal-military state'.² Therefore, when monarchs and ministers gathered in Vienna in 1814 and 1815 to reinstate European stability, they neither did, nor even intended to, restore the pre-revolutionary order, demonstrating the misleading notion of the post-war era as a 'Restoration.'³ Instead, after over two decades of revolution and war, they sought to develop an enduring peace and the maintenance of the monarchical principle under the new social and political conditions.⁴ Apart from the Ottoman Empire, all European states and royal dynasties sent representatives to Vienna.⁵ There the great powers established a political and territorial order

that corresponded to the interests of the victorious states and, at the same time, prevented the formation of a new continental European hegemonic power. In terms of territory and structure the Congress did not return to the Europe of the *ancien régime*. The strengthening of the modern state at the expense of small dynastic, religious and territorial entities eradicated during the Napoleonic era remained in place, whereas the great power's spheres of influence were shaped according to geopolitical and economic interests.⁶

Great Britain's maritime ascent during the centuries-long colonial rivalry with France had assembled the traditional naval powers of Denmark, the Netherlands and Spain as allies of Napoleon. By 1814 they paid for that alliance with a profound loss of importance. Following Napoleon's defeat, Great Britain emerged as the sole imperial world power. As August Neidhardt von Gneisenau, Prussian general and army reformer, sharply observed, Great Britain had nobody to thank more for its prominence than its former archenemy. After 1815 the 'queen of the oceans' had no serious rival to fear, neither at sea nor in international trade. Colonial and continental politics, often regarded and examined as separate spheres by historians, were in fact more closely intertwined during the era of the Atlantic Revolutions and French expansionism than ever before.

In the meantime, the restructuring of central Europe based on the Napoleonic model continued. The almost thousand-year old Holy Roman Empire of the German Nation collapsed completely in 1806 faced by the storm of the French Wars and internal quarrels. Secularization and mediatization put an end to the temporal rule of the Catholic Church and the sovereignty of small states and privileged domains. Out of the 300 states that constituted the Holy Roman Empire only 38 survived its downfall. It was mainly Prussia and the former states of the Confederation of the Rhine that benefited from Napoleon's 'territorial revolution'. The enlarged states of the new German Confederation continued the Napoleonic policy of adjusting systems of measuring, weighing and coordinating currencies and the flow of goods in the *Deutscher Zollverein* (German Customs Union).

Thus, the years around 1800 laid the foundation of the economic performance of the German states and of the subsequent politics of unification. Minor powers and the formerly proud Imperial Cities were left empty-handed. Only a few Imperial Cities such as Hamburg and Frankfurt, survived the reorganization as free city-states. At Vienna the great powers also integrated the commercial republics of Genoa and Venice into larger states, marking an end to their sovereignty and long, rich mercantile traditions.

The secularization that began with the French Revolution and spread with Napoleonic conquest was not reversed. Territories and domains of the church in central Europe, which had shaped the character of the old Holy Roman Empire, were wiped off the map. A vast number of abbeys were dissolved, resulting in dramatic consequences for the local economy,

infrastructure, education and social welfare.¹⁴ Likewise, the dispossession of church properties in France and Italy was not reversed. The church's formerly substantial temporal power was broken and limited to the restored Papal States. Yet, even the pope had to accept a decrease in territory. Thus, relations between church and state in Europe were put on a new footing. 15

The protagonists of the French Revolution had intended to establish a republic, yet in the end the monarchy emerged stronger than before from this period of transformation.¹⁶ In Portugal, in the Austrian Netherlands and in several Italian states, such as Naples and Tuscany, enlightened reformers had tried to curtail the power of the church, to reform legislation and to modernize state, economy and society in the eighteenth century. Yet many of these efforts foundered on the resistance of their opponents or reached a deadlock after reform-minded monarchs had died. 17 The collapse of the old order in the wake of the French Revolution and the expansion of the Napoleonic Empire laid the foundations for continuing the reforms, removing traditional privileges and setting the course for a new social order. Drafting a civil code based on the principle of the equality of white men before the law, the freedom of trade and the protection of private property emerged as key characteristics of this development. These modern directives were also implemented in French colonial territories, where slavery remained in place until 1848 with only brief interruptions. 18

By drafting the cinq codes, and particularly the Code Civil, Napoleon had created a comprehensive legal system that served as the foundation of civil society in many parts of the French Empire. Territorial shifts, and the fiscal and military requirements of war, contributed to strengthening the power of the state, to standardizing the judiciary and administration, and to hardening the grip of the state on its subjects by implementing a tight military, administrative and financial system.¹⁹

Napoleon's achievements in modernization survived his empire. The radical abolition of traditional privileges, standardized regulations and the implementation of a legal system enabled the development of an emerging capitalism; the political elites of the post-Napoleonic era approved and continued all these structural changes. Developing and expanding state infrastructure changed the perception of space and, along with the impact of the territorial reorganization, facilitated the exchange of goods and supported industrialization.²⁰ The *Code Civil* was still in force in many European states, although sometimes in different forms and versions, and acted as the model for several new constitutions in Latin America and Canada, and later in French-speaking African countries.²¹ The successor states of the dissolved French Empire appreciated the efficiency of Napoleonic financial administration and the newly formed constabulary.²² In many countries, the organization of the French military was considered exemplary and states modernized their forces along the lines of the Napoleonic model.²³ The French example of state modernization even had an effect in those countries that explicitly distanced themselves from it. In this respect, the Napoleonic era actually had an integrative impact on Europe. 24

All in all, the Napoleonic era was the hinge between the feudal state system of the Early Modern period and the bourgeois civil society that grew in prominence from the nineteenth century onwards. In many respects, reform policies of the French epoch drew on enlightened absolutist ideas and strategies, but were much more consistent in pursuing and adapting them to the necessities of the evolving bourgeois capitalist society. The degree of pressure applied by the Napoleonic Empire on European states and their willingness for reform – before and after 1815 – determined how farreaching these changes would be. Considerable regional differences notwithstanding, the Napoleonic era in general triggered a push for modernization, which ultimately provided the cornerstone of Europe's global economic and technological dominance in the course of the nineteenth century.

The legacy of the Napoleonic Empire, negotiated at the Congress of Vienna, redrew the map of Europe and caused considerable shifts that would leave their mark on the nineteenth century. Even though the Congress advocated the concept of dynastic legitimacy in principle, the legitimacy of claims to power fell behind the politics of dominance pursued by the great powers. They restored the Papal States and the rule of the Bourbons in Spain and Naples. In contrast, they judged Poland's claim for independence and the restitution demands of the mediatized Imperial estates (*Reichsstände*) as incompatible with state security and consolidation. Louis XVIII, a Bourbon king, returned to the throne in France, albeit he – unlike his southern relatives – had to concede to political changes with the implementation of the *Charte constitutionnelle* in 1814. France regained her position as equal partner in the European Concert but had to withdraw to her 1792 borders after having lost many of her colonies.²⁵

Moreover, Great Britain achieved its goal of curbing France's influence by surrounding it with militarily strong neighbor states. German-speaking territories that had been annexed by France were now allocated to the most important military powers in central Europe (apart from Austria) of Bavaria and Prussia. The Palatinate passed to Bavaria, whereas the prosperous industrial regions of the Rhine went to Prussia. Even though the Rhineland proved to be a political trouble spot during the nineteenth century, ²⁶ its strong economy contributed considerably to Prussia's growing economic and political dominance. Austrian withdrawal from territorial claims in western Europe and expansion to the south and east, strengthened Prussia's geopolitical and economic claim to hegemony in the German Confederation. ²⁷

In line with security concerns over the English Channel, a new state emerged in the Kingdom of the Netherlands. Memories of Napoleon's plans to convert the harbor of Antwerp to 'a gun pointed at the heart of England' remained fresh. Intent on averting the danger of any future invasion from

the continent and curbing French influence along the Channel coast, Britain supported uniting the Habsburg Netherlands with the territory of the States General of the Netherlands to form the new United Kingdom of the Netherlands. Despite centuries-old political and religious differences, the size of the new state was to represent a stable block to future French expansion. Since the crowned heads at the Congress of Vienna considered monarchy the most secure form of government, they converted the former republic into a kingdom under the rule of the Orange dynasty, which had traditionally provided the hereditary governor of the United Provinces before the family fled to England.²⁸

Despite the relinquishment of the Austrian Netherlands – a dynamic province which emerged as one of the leading industrial regions of Europe – Austria continued its modernization and pursued a strategy of realigning boundaries in order to turn a loose conglomeration of provinces into a territorial state.²⁹ Opposition to the self-coronation of Napoleon in 1804 had transformed the Austrian Empire into the multi-ethnic, unitary Gesamtstaat Austria ruled by a hereditary monarchy. After the Congress of Vienna, it covered a contiguous area west to east from Lake Constance to Galicia and Transylvania, and from Bohemia in the north to Lombardo-Venetia and Dalmatia in the south. The geopolitical focus of the Danube monarchy shifted clearly to the south and east and thus diminished its presence in German-speaking central Europe.³⁰ Accordingly, the 'Eastern Question' played an important role in Metternich's foreign policy.³¹

Following the end of Napoleonic rule in the Kingdom of Italy, the political situation in the Apennine peninsula had to be reorganized. Due to divergent dynastic interests, a policy of unification was not feasible, yet it remained an intoxicating vision that lingered in the memory of those who were discontent with the situation after 1815. If at all, the term 'restoration', in the sense of a political restoration, applies to the Italian peninsula. The Habsburgs secured their claim to upper Italy, the pope returned to the, only slightly smaller, Papal States, and the Spanish Bourbon dynasty restored their rule in southern Italy. Finally the Congress of Vienna passed the dissolved Republic of Genoa on to the Kingdom of Sardinia and Piedmont, the greatest military power in Italy that – along with neutral Switzerland – was supposed to control France at her eastern border. Despite several efforts to restore the political and social authority of the ancien régime, the clock could not be turned back in the peninsula. After the end of French rule the Italian states evolved into constant trouble spots. It is hardly surprising that Europe's mid-century revolutions started in Italy.³²

In the north, the Napoleonic Wars had created considerable momentum in Scandinavia resulting in a new power balance in the Baltic area. 33 Sweden had lost her status as a European great power to Russia as early as the Northern War. The tsar, a temporary ally of Napoleon, used favorable circumstances to conquer Swedish Finland and attached it to the Russian Empire as an autonomous Grand Duchy in 1809. The childless king of Sweden and the state council decided to elect Napoleon's Marshal Bernadotte as successor to the throne. Later, however, Bernadotte switched sides and lined up with the anti-Napoleonic coalition. In turn the allies compensated Sweden with Norway, taken from Denmark, for its loss of Finland to Russia.³⁴

The Kingdom of Denmark emerged as the real loser in Scandinavia. Hard-pressed and bullied by Great Britain and its Scandinavian neighbors, it had inclined toward Napoleonic France. As a consequence, Denmark had to give up its union with Norway that had existed since the fourteenth century. ³⁵ Despite objections by the Norwegian people's representatives, the Congress in Vienna neither questioned the transfer of Norway to Sweden nor Finland's incorporation into the Russian Empire.

At the same time, Tsar Alexander I successfully pushed his claim to Poland. Despite having adopted the first modern constitution in 1791, Poland had been wiped off the map as a sovereign state in 1795 following three partitions between neighboring Prussia, Austria and Russia. Restored as the Duchy of Warsaw by Napoleon in 1807, the Congress succumbed to Alexander I's demands to affiliate Poland as a kingdom with Russia. Subsequently the new Polish state came increasingly under Russian control. The Russian Empire, furthermore, enlarged its territory in two wars against the Ottoman Empire and Persia, as far as Bessarabia and the Caspian Sea. All in all, the Napoleonic era brought about a power shift in Scandinavia, strengthened Russia's hegemonic claims in the Baltic and initiated its considerable expansion towards the west and southeast.

Although the Congress of Vienna appeared to favor a balance of power and the mutual reconciliation of interests in order to establish a lasting international peace in Europe, two clear hegemons emerged. In the end, both proof and recognition of the supreme status of two imperial powers – Britain and Russia – demonstrated that they benefited the most from the changes around 1800. The Russian Empire in the east and, even more, the British Empire emerged as the real winners from the Napoleonic era. 40

Since Great Britain did not pursue territorial claims at the Congress of Vienna but acted as an arbiter, the pivotal importance of Britain's conflict with Napoleonic France for its future as a world empire is often overlooked. If British security lay on the continent, her interests lay overseas. From the seventeenth century onwards, with the help of trading companies, the Royal Navy and accompanying legislation by the crown, Britain had gradually established a global trade empire. If the Congress excluded colonial decisions during the liquidation of the Napoleonic Empire, it was only because Britain had already concluded most favorable bi- and multilateral agreements in advance. This approach was in line with Britain's long-standing principles of foreign policy. Her seemingly defensive strategy to urge for a balance of power in Europe was a precondition for an overseas expansionist policy.

As Christopher Bayly and others have shown, Britain's tightened grip on Asia in the decades from 1780 to 1830 was of pivotal importance for her further ascent to global dominance in the nineteenth century.⁴³ In many respects, this axial era was at least as important for the reshaping of imperial spaces and global spheres of interest as for the changes in the political situation in Europe itself. 44 A brief review will illuminate the background to this development.⁴⁵

As early as around 1600 England, the Netherlands and France started to establish trading bases and colonies, particularly in Asia and on the American continent, just as Spain and Portugal had done before. In several naval wars against Spain, England gained a foothold in the Caribbean and won over large parts of the lucrative transatlantic triangular trade with slaves from Africa for Caribbean plantations. The Netherlands displaced Portugal from East Asia in a couple of wars and evolved into the most important European colonial power thanks to the profitable spice trade. As Spain expanded to the Gulf of Mexico, Florida and California, Portugal subsequently targeted the plantation economy in Brazil and the slave trade with West Africa. The confessionally charged conflicts between Protestant and Catholic seafaring nations fighting over Dutch independence from Spain gradually ushered in the end of the Iberian powers' global hegemony. 46 In the seventeenth century European expansion was increasingly dominated by France, England and the Netherlands. Apart from confessional and security considerations, English foreign policy was guided more and more by mercantile interests. After driving back Portuguese and Spanish influence, and in response to the growing Dutch competition in international trade, England did not hesitate to enforce its lopsided Navigation Acts by fighting several wars against former allies. Since the end of the seventeenth century England had pursued a second Hundred Years' War against France over the supremacy of the seas resulting in the dissolution of the first French colonial empire.47

By 1650 the Dutch trading empire was at the peak of its power. Amsterdam had become the world's leading financial center and Dutch ships transported half of the world's trade. The wealth of the Netherlands was based on outpost colonies in the Pacific Ocean, particularly in Indonesia, on Ceylon and along the shores of India, as well as a resupply outpost at the Cape of Good Hope that would later emerge as the South African Cape Colony. As the world's first company to issue stock, the United East India Company (VOC) pushed European rivals aside and monopolized trade activities in the Pacific Ocean. It was the profitable Dutch spice trade to England that triggered the Navigation Acts and their requirement that commodities from and to England were to be transported by English ships only. At the same time, the Acts sought to ensure that the English benefited from the prosperous transatlantic trade with the growing settlements in North America.

William of Orange's accession to the English throne put an end to the long-standing conflict between the two Protestant naval powers. A division in the spheres of interest – the Netherlands focused on the spice trade with Indonesia, England on the textile trade with India – subsequently worked to England's advantage. If the textile trade between India and Europe, with its increasing population, proved to be a lucrative business, profits from the spice trade declined as a result of changing habits of consumption, growing competition and mismanagement within the VOC.

Simultaneously with England's rise – joined with Scotland in 1707 as the United Kingdom of Great Britain – the Dutch overseas trade lost its influence. The fourth Anglo-Dutch Naval War ultimately sealed the economic decline of the Netherlands as a global maritime power. In reaction to Dutch support for the rebelling colonists in America, the British navy fought a privateering war. Countless Dutch ships were captured and the already crippled VOC lost a fortune. Not only were the Netherlands forced to cede their Indian trading bases as a result of the peace of 1784, they also had to open up their ocean lanes and trade monopolies to the British, which aggravated the crisis in Dutch overseas activities.⁴⁸

France's colonial interests, on the other hand, had initially focused on the American continent, namely Canada and the Caribbean, and only later expanded towards the Indian Ocean. Supported by Jean-Baptiste Colbert's mercantilist policies, a wide network of military outposts, missionary and trading bases emerged in the area of the Saint Lawrence River. By 1700, Nouvelle France gradually expanded to the Great Lakes and the Mississippi Valley, Louisiana and the Ohio Valley. Yet France increasingly had to compete with the English settlers who greatly outnumbered the French. Conflicts over settlements and spheres of interest were inevitable. The French holdings in the Caribbean, first and foremost Saint Domingue, were among the most lucrative colonies worldwide. The French East India Company, however, never reached the level of prosperity of its Dutch and British models. Attempts to set up a profitable plantation system on Madagascar ultimately failed.

Since the mid-seventeenth century France had held trading bases on the Indian subcontinent. It was mainly due to good relations with the South Indian princes that France could evolve into the most influential European power of the subcontinent a hundred years later. Trading circles in Paris, however, showed less interest in the Indian project than did their counterparts in Amsterdam and London, and France's colonial success attracted the attention of British rivals.⁴⁹

In the years after the Glorious Revolution Great Britain increasingly engaged in continental European conflicts. It pursued a policy of balance of power, which provided the basis for its own overseas commercial and colonial expansion. All inter-European wars of the eighteenth century were accompanied by colonial armed conflicts, which gradually consolidated

Great Britain's overseas hegemony. Though initially dynastic and confessional concerns also played a dominant role, from the 1720s at the latest, commercial and economic motives came to the fore. Eighteenth-century politics were shaped more and more by the colonial rivalry between France and Great Britain, a conflict that lasted well into the nineteenth century and deeply influenced Napoleon's politics, too. 50

From the War of Palatine Succession to the Seven Years' War all European cabinet wars corresponded to military conflicts on the North American continent. Even though Spain and the Netherlands were also involved in overseas wars, these armed conflicts were mainly based on the rivalry between French-speaking and English settlers, their fatherlands and the indigenous population of North America. While Spain lost its maritime hegemony and its status as a European great power in the course of the Wars of Succession, Great Britain established more and more naval bases in the Mediterranean and expanded her sphere of influence in Asia and America at the expense of France. Moreover, the lucrative monopoly in the slave trade with Latin America fell into British hands.⁵¹ Finally, the Seven Years' War turned into a global conflict with fighting taking place on all continents, apart from Australia. Historians no longer consider it a mere inner-European conflict but a first world war and global conflict between France and Great Britain for overseas supremacy.⁵²

In Europe, Prussia emerged as the most recent player in the fellowship of great powers after the Peace of Paris in 1763. After successfully defeating rival Austria and retaining Silesia, it increasingly dominated politics in central Europe. The outcome of the Seven Years' War had even more dramatic consequences at international level. Left with half the tonnage of the British fleet, France lost the biggest part of her early modern colonial empire. After the capture of Quebec nothing was left of a *Nouvelle France* that had once stretched from Newfoundland to the Great Lakes and from the Hudson Bay to the Gulf of Mexico. France kept the most profitable Antillean island, Saint Domingue, yet had to cede Louisiana to Spain. This served as compensation, since Spain had lost Florida to Great Britain. Great Britain therefore controlled the whole of North America east of the Mississippi.

In Asia, France and England competed heavily over supremacy in India. Since the 1740s, ferocious battles had been fought from which the French initially emerged victorious. The Peace of Paris in 1763 marked a watershed and ultimately opened up the Indian subcontinent to British interests. France lost all territories occupied since 1749 and kept only a few trading bases. Moreover, French holdings on the western coast of Africa fell into British hands. In contrast to previous wars, maritime and colonial influence in overseas territories was the main focus of the Seven Years' War. While Great Britain evolved from a supreme European to a global imperial power with a clear future in overseas expansion, France lost her status as a dominant colonial power in the Atlantic area and in India.⁵³

The Seven Years' War left all nations involved financially exhausted. Even Great Britain, whose incomes from overseas trade continued to grow year after year despite the war, found itself forced to raise taxes to refill the empty state coffers. This decision came at a cost: the loss of the consent of taxpayers in her North American colonies. Tax reforms in France failed on the domestic front. At least the French monarchy successfully rebuilt the fleet by implementing an ambitious program, based on huge financial efforts adding to the strain on the French coffers. 54

Politically France was more than eager to take revenge on the British and tightened up relations with Spain and the Netherlands, states that had also suffered from British ambitions. When the British started their campaign against the disloyal colonists in North America, they faced three countries hoping to challenge British dominance by supporting the new United States. The American War of Independence turned, in fact, into a global conflict with military campaigns occurring in the Caribbean, Europe, India and Africa, as well as North America.

Nevertheless, North America's new independence could not stop Britannia from ruling the waves. The Atlantic trade, of pivotal importance for the British economy, soon exceeded pre-war levels and offset tax losses. The Treaties of Versailles returned Florida to Spain, while France regained some Caribbean islands, access to the Senegal area and a few Indian outposts. Even though this did not change the international balance of power in general, France did win back a foothold in Asia and Africa. The fall of the Dutch naval power, on the other hand, accelerated due to the defeat the Netherlands suffered in the last of the Anglo-Dutch Naval Wars and its harsh peace conditions. The long-distance consequences of the war aggravated hostilities between pro-British, aristocratic Orangists and the pro-French, democratic Patriotic Party. This finally led to the foundation of the Batavian Republic and the Netherlands leaning closer to France. The coalition policy of the maritime powers established during the American War of Independence - Great Britain against the alliance of the smaller naval powers – seemed to remain unchanged till the end of the Napoleonic era.⁵⁵

Until recently historians studying the Revolutionary and Napoleonic eras have focused on French hegemony over continental Europe. Yet the wars that shook Europe and the world from 1792 to 1815 represented much more than just a conflict between the *ancien régime* and revolutionary forces or the beginning of modern state-building amidst Napoleonic conquest. They were part of the centuries-old Anglo-French colonial dualism and also marked the final act in the struggle of the European powers for maritime hegemony.⁵⁶

French support for the Irish rebellion in 1798 sought to weaken Great Britain. The proclamation of the Batavian Republic was followed by relinquishing the Dutch fleet to France. Subsequently Antwerp, after the French reopened the Scheldt River, became one of the most important

naval ports opposite the British coastline. When Napoleon endeavored to gain a foothold in Egypt it was neither a maverick's gamble nor the attempt to sideline an ambitious general. Instead, contemporaries considered the legendarily fertile Egypt as the key to Africa and Asia. The occupation of Egypt would have given France control over the lucrative Levant trade and laid the foundation for further imperial enterprises in Persia and India. 57 At the same time, taking possession of the Suez region would have disrupted the fast connection between Great Britain and her holdings in India, the foundation of expanding British rule in Asia during the years around 1800.58

After the failure of the Egyptian enterprise and the loss of numerous ships in the Battle of Aboukir, France's colonial ambitions focused again on America. Napoleon acquired Louisiana from Spain after renewing the former Bourbon Alliance and hoped to re-establish New France on the Gulf of Mexico. Moreover, the First Consul intended to reintroduce slavery in Saint Domingue, which had been abolished in the course of the French Revolution. Yet the resistance of the islanders, supported by the British and a rampant outbreak of yellow fever, thwarted those plans. Also, Britain's naval blockade established after the Peace of Amiens significantly hampered the transatlantic connection. In view of these difficulties, Napoleon finally decided to withdraw from America and sold Louisiana to the United States 59

The shipyards along the French coast operated at full capacity and, together with the ships of her allied maritime powers, the French fleet outnumbered the Royal Navy even after its losses overseas. It was hoped that an invasion of England would set the record straight, but it ended in a devastating defeat at Trafalgar from which the combined French and Spanish navies never recovered. It was only after Napoleon failed to challenge Britain's maritime supremacy that France turned to establishing a continental empire in Europe. Napoleon's strategy to bring Great Britain to its knees, not by military but by commercial means and to inflict the first economic war of modern times, initiated an intervention policy on the continent that in the end led to the downfall of the Napoleonic Empire. 60

Thus, it was the French Wars that, once and for all, made Great Britain the indisputable mistress of the seas for the entire century to come. Between 1792 and 1814 Britain's naval rivals lost large parts of their fleets and many of their overseas holdings. The repercussions of the Napoleonic era rendered Spain unable to cope with the independence movements in its Latin American colonies; it retained only Cuba, Puerto Rico and the Philippines. Portugal, allied with Great Britain, retained a presence in Africa but lost significant influence due to Brazil's independence.⁶¹ The Dutch colonial empire was reduced to Indonesia. The Danes did not fare any better, despite their attempt to maintain an armed neutrality. As early as 1801, numerous ships were sunk or boarded in a sea battle off the coast