Başak Başoğlu Editor

# The Effects of Financial Crises on the Binding Force of Contracts - Renegotiation, Rescission or Revision





# **Ius Comparatum – Global Studies** in Comparative Law

#### Volume 17

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Başak Başoğlu Editor

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ISSN 2214-6881 ISSN 2214-689X (electronic)
Ius Comparatum – Global Studies in Comparative Law
ISBN 978-3-319-27254-2 ISBN 978-3-319-27256-6 (eBook)
DOI 10.1007/978-3-319-27256-6

Library of Congress Control Number: 2016930394

Springer Cham Heidelberg New York Dordrecht London © Springer International Publishing Switzerland 2016

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Printed on acid-free paper

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#### **Preface**

Growing interconnectedness of global economies facilitates the spread of the effects of the financial crises. Financial crises cause severe difficulties for persons to fulfill their contractual obligations. During the financial crises, performance of contractual obligations may become excessively onerous or may cause an extreme loss for one of the contracting parties and consequently destroy the contractual equilibrium and legitimate the interventions to the contract. But who will bear the risk arising from these circumstances?

This question, asked during the uncomfortable economic climate, leads to one of the most controversial dilemmas of the contract law: whether the binding force of the contract is absolute or not. In other words, unstable economic circumstances impose the need to devote special attention to review and perhaps to narrow the binding nature of a contract. Principle of good faith and fair dealing motivate a variety of theoretical bases in order to overcome the legal consequences of financial crises. All these theoretical bases are analyzed in this book with special focus on the available remedies, namely, renegotiation, rescission or revision, and the circumstances that enable the revocation of these remedies.

The legal approaches of various jurisdictions provide different answers and solutions to this problem. These differences seem to be determined predominantly by the frequency and intensity of financial crises in each jurisdiction and also by the influence of the financial, political, and social forces of the respective country.

The chapters in this collection are based on papers originally presented at the XIXth Congress of the International Academy of Comparative Law, held in Vienna, July 2014. I am grateful to all reporters who were willing to reformulate and submit their reports considering the debates, which aroused great interest and appreciation during the session in the Congress.

vi Preface

I would like to express my sincere gratitude to general reporter Prof. Dr. Rona Serozan who provided me the opportunity to edit this book. I also appreciate the unwavering support of my colleague Asst. Prof. Dr. Kadir Berk Kapancı. Also, I would like to thank the organizers of the conference, both at the Paris headquarters of the International Academy of Comparative Law and in Vienna. Last but not least, special thanks are due to Neil Olivier, Diana Nijenhuijzen, and their colleagues from Springer for their professional editorial efforts.

İstanbul 2015 Başak Başoğlu

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#### **Abbreviations**

ADR Alternative Dispute Resolution

AJDA Actualité juridique de droit administrative (France)

Art. Article Art. Article (s)

BAROC The Bankers Association of the ROC

B.R. Cour du Banc du Roi du Ouébec OU/OR Recueil de la Cour du

Banc du Roi

Bs. As. City of Buenos Aires

c. Contre

C.A. Cour d'appel du Québec OU/OR Recueil de la Cour d'appel

(Soquij)

CC Civil Code

C.c.B.C. Code civil du Bas Canada

CCP The Taiwanese Code of Civil Procedure

C.c.Q. Code civil du Québec C. de D. Cahiers de droit (Québec) CE Conseil d'etat (France)

ch. Chapter/Chapitre

CNCiv. National Civil Court of Second Instance (Argentina)
CNCom. National Commercial Court of Second Instance (Argentina)
CNFed. National Federal Court of Second Instance (Argentina)

CPA The Consumer Protection Act

C.O. Cour du Ouébec

C.S. Cour supérieure du Québec OU/OR Recueil de la Cour supéri-

eure (Soquij)

CSN National Supreme Court of Justice (Argentina)

D Recueil Dalloz DL Decreto-Lei

Doc. Jud. Judicial Doctrine Magazine [Revista Doctrina Judicial]

ED El Derecho Magazine [Revista El Derecho]

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éd. Édition

EU European Union

EUR Euros

FCPA The Financial Consumer Protection Act (Taiwan)
FSC The Financial Supervisory Commission (Taiwan)

GBP British sterling pounds
GDP Gross domestic product
GFC The Global Financial Crisis
HBOS Halifax Bank of Scotland

JA Jurisprudencia Argentina Magazine [Revista Jurisprudencia

Argentina]

JCP Juris-Classeur périodique (Semaine juridique)

J.E. Jurisprudence Express (Soquij)
Lehman Bros. Lehman Brothers Holdings Inc.

LL Argentine Legal Magazine La Ley [Revista Jurídica Argentina

La Ley]

L.R.C. Lois révisées du Canada MOF The Ministry of Finance

no. Number

NTD New Taiwan Dollar

QCCS Décision de la Cour supérieure du Québec en libre accès (www.

jugements.qc.ca)

RBS Royal Bank of Scotland

R.C.S. Recueil de la Cour suprême du Canada

RDC Revue Des Contrats

R.D.I. Recueil de droit immobilier (Soquij)

R.D. McGill Revue de droit de McGill (Université McGill)

RDPyC Communitarian and Private Law Magazine [Revista De Derecho

Privado y Comunitario]

R.G.D. Revue générale de droit (Université d'Ottawa)

RIDC Revue internationale de droit comparé

R.J.Q. Recueil de jurisprudence du Québec (Soquij)

R.L. / R.L.n.s. Revue légale / Revue légale nouvelle série (Wilson et Lafleur)

RLDC Revue Lamy Droit Civil

RLRO Recueil des lois et des règlements du Québec

ROC Republic of China (Taiwan)
RTDCiv. Revue Trimestrielle de Droit Civil

SCJ Mendoza Supreme Court of Justice of the Province of Mendoza (Argentina)

SFIPC The Securities and Futures Investors Protection Center

Soc. lég. comp. Société de législation comparé STJ Portuguese Supreme Court of Justice

t. Tome

TRC Coimbra Court of Appeal
TRG Guimarães Court of Appeal
TRLx Lisbon Court of Appeal

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TRP Porto Court of Appeal
UK United Kingdom
US United States
USD United States dollars

vol. Volume

WWII The Second World War

### Part I General Report and Original Questionnaire

# Chapter 1 General Report on the Effects of Financial Crises on the Binding Force of Contracts: Renegotiation, Rescission or Revision

#### Rona Serozan

**Abstract** Upon the outbreak of financial crises, financial assets suddenly lose a large part of their value. The collapse of financial institutions, insolvencies of companies, liquidity bottlenecks, not repaid credits, immensely rising interest rates cause severe difficulties for persons to fulfill their contractual obligations and destroy the equilibrium of the mutual obligations established initially in the contract. The frequency and intensity of financial crises and their negative repercussions on the traditional binding force of contracts are really immense. They evidently motivate the search for juridical solutions of the problem. While the economists search for economic precautions against and solutions for the financial crisis, the jurists look after juridical precautions and solutions. There are two dominant respective golden rules on the legal ground to be applied during financial crises. These rules are "pacta sunt servanda" and "nominalism". The difficult mission of the jurist is to find the ideal proportion between two extreme poles. The options are whether to stick on the principles of "pacta sunt servanda" and "nominalism" or to respect the principle of loyalty (fairness), which is also considered as sacred. This chapter aims to analyze 20 impressive national reports from Argentina, Brazil, Canada (Québec), Croatia, the Czech Republic, Denmark, France, Germany, Greece, Italy, Japan, Poland, Portugal, Romania, Russia, Singapore, Taiwan, the United Kingdom, the United States and Turkey with regard to the effects of financial crises on the binding force of contracts: renegotiation, rescission or revision.

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This article is also published in the book "Turkish National Reports to the XIXth Congress of the International Academy of Comparative Law" edited by Rona Serozan and Başak Başoğlu, and published by Vedat Kitapçılık upon whose approval, was updated later by the author.

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# 1.1 Introduction: The Weight of Financial Crises and Their Legal Repercussions

A financial crisis means *in concreto* the collapse of financial institutions, the tightening of access to credit, insolvencies of companies, liquidity bottlenecks, devaluation of the purchasing power of money, increase of product costs, uncovered credits, suddenly and extremely rising interest rates on loans.

These unfortunate manifestations of financial crises cause severe difficulties for persons to fulfill their contractual obligations and disturb the equilibrium of the obligations established initially in the contract.

The frequency and intensity of financial crises and their negative repercussions on the traditional binding force of the contracts evidently stimulate the search for juridical solutions of the problem. While the economists search for economic precautions against and solutions for the financial crisis, the jurists look after juridical precautions and solutions.

The fact that explicit contractual "force majeure" and "hardship" – clauses of adjustment like resolutory and suspensive conditions or *ad hoc* indices like "*echelle mobile*" provisions as a remedy against such unexpected crises are not so often taken into account, intensifies the problem even to a higher degree.

Recently, the problem and its possible alternative means of solution are literally booming. Thus, the choice of "the effects of financial crises on the binding force of contracts" as a topic for the 19th Congress of the International Academy of Comparative Law is meaningfully important.

Within this framework, the "Questionnaire" presented to the national reporters exposes the actually booming problem in detail. The national reporters were invited to answer in their reports, as far as possible, the listed questions, within the understanding, that they, if they wish, may address also additional issues linked to the theme.

#### 1.1.1 Questionnaire

- 1. Does your national law take into consideration the effects of financial crises on the contracts or does it strictly adhere to the principle of "pacta sunt servanda"?
- 2. If the effects of financial crisis on the contracts are taken into consideration, what is the theoretical basis for the acceptance: (1) the principle of loyalty and good faith? (2) the "clausula rebus sic stantibus" theorem? (3) complementary interpretation of the contract based on the hypothetical intentions of the parties? (4) the doctrine of the cessation of the basis of the contract "Wegfall der Geschäftsgrundlage"? (5) the idea of frustration of the contract? (6) the theory of unpredictability (imprévision)?
- 3. According to your national law what are the conditions in order to accept such an exceptional fact: (1) extraordinariness? (2) unforeseeability? (3) not being

- obliged to carry the burden of risk of crisis according to the legal or contractual risk allocation? (4) not having caused the unfavourable circumstances? (5) not having performed the obligation yet or at least performed it with reservation?
- 4. What are the appearances of exceptional circumstances, which could justify an intervention on the frustrated contract according to your national law: (1) excessive onerousness (hardship)? (2) distortion of the equivalence of exchange? (3) any other appearance?
- 5. What would be the legal consequence in such a case under your national law: (1) revision (adjustment) of the contract? (2) termination of the contract? (3) renegotiation? (4) any other remedy? (5) is there any priority between these remedies? (6) is it necessary to apply to the court in order to benefit from these remedies or not?
- 6. In case the contract is adjusted or terminated can the counter-party who is injured by these measures claim any indemnity of equity (Aufopferungsanspruch) according to your national law?

Briefly, the Questionnaire was focused on (1) searching the means for harmonizing the contradictory principles of "pacta sunt servanda" and "fairness", (2) listing the theoretical instruments for intervention into the contract, (3) framing the typical appearances of the exceptional circumstances, (4) classifying the conditions and (5) finally determining the legal consequences (remedies) for contracts, destabilized due to financial crises.

Upon this questionnaire, we have received 20 impressive national reports from Argentina, Brazil, Canada (Québec), Croatia, the Czech Republic, Denmark, France, Germany, Greece, Italy, Japan, Poland, Portugal, Romania, Russia, Singapore, Taiwan, Turkey, the United Kingdom and the United States. Here, once more, we would like to express our deepest gratitude to the authors for their excellent reports comprising illuminating contributions for the solution of the actually booming problem.

A sincere thanks goes to my young colleague, Assistant Professor Dr. Başak Başoğlu who assisted me during the most difficult task to synthesize the reports.

Nota bene: It must be acknowledged that if the farsighted parties include in their contracts an explicit clause of adaptation like resolutory and suspensive conditions or ad hoc indexes, the problems to be discussed will not arise; they will be solved peacefully according to the voluntary clauses of adaptation.

# 1.2 Essential Rules Related to the Problem: Principles of Pacta Sunt Servanda, Nominalism and Guarantee Liability for Money Debts

During financial crises, one of the most controversial problems arising in the framework of the Law of Contract is whether this Law can still be governed by the three respective golden rules: (a) pacta sunt servanda, (b) nominalism and (c) guarantee

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liability of the debtor of monetary obligations or can an intervention into the contract be approved according to the general rules of discretion referring to contractual solidarity, reasonableness and good faith.

While adding nominalism and guarantee liability to the golden rule of pacta sunt servanda, we assume that financial crises have their negative effects mostly on the debtor of "monetary" obligations.

The classic principle of pacta sunt servanda means that the provision of the agreements must be kept. In other words, obligations arising from a contract must be performed at any cost.

This principle insists on the literal performance of contracts in spite of the fact that events occurring after the conclusion of the contract have caused heavy burdens for one party to fulfill his/her obligations or disturbed the initial equivalence of the mutual obligations.

The principle of pacta sunt servanda is based on the view that once the risks have been allocated by the parties during the conclusion of the contract, they should, as a general rule, not be reallocated in a different manner later.

The allocation of the risk that the financial basis may change in the future, burdens on the obligor. With a French proverb expressed; "contracter c'est prévoir."

The principle is strict: The contract is binding and it must be performed in accordance with its terms. Performance must be rendered as long as possible, regardless of the burden that may impose on the performing party.

Unless an impossibility of performance in the true sense of the word occurs, no obligor may refuse to fulfill its obligations invoking the subsequent change of financial circumstances.

The sanctity of this "contract strictness" (stare pactis) is emphasized in the French Civil Code in a well-known formula: "Les conventions légalement formées tiennent lieu de loi à ceux qui les ont faites. Elles ne peuvent être révoquées que de leur consentement mutuel, ou pour les causes que la loi autorise." The well-known formula of the Code Civil.

As in its English translation: "Lawfully formed contracts have the force of law as between the parties. They may be revoked only by mutual consent, or for causes authorized by law."

Besides the French Civil Code, the same wording appears in the article 1372 of the Italian Civil Code, and with similar statutory formulation in Croatia (article 9 of Civil Obligations Act), Denmark (section 1 and DL 5-1-1- Contracts Act), Japan (article 9 of Civil Code), Poland (article 354 of Civil Code), Portugal (article 406 of Civil Code), Romania (article 1271 of Civil Code), Russia (article 309 of Civil Code) and Québec (article 1439 of Civil Code).

Even in jurisdictions where there is no explicit statement in connection with the principle of pacta sunt servanda, it is recognized as a judicial tradition in those jurisdictions, such as Argentina, Brazil, the Czech Republic, Germany, Taiwan and Turkey. Likewise, in common law countries (the United Kingdom, the United States and Singapore), the principle of pacta sunt servanda is accepted as a judicial tradition that is recognized as the principle of "sanctity of contracts".

The second golden rule is the principle of nominalism. According to this principle, the contractually fixed amount of debt remains constant despite of the change of the purchasing power of money. This principle rooted in common usage is equally regarded as sacred.

The principle of nominalism is based on the denomination of the currency, but not on its value. Simply, the principle of nominalism disregards the change of value of the currency.

The Code of Québec formulates the principle of nominalism succinctly in art. 1564:

Where the debt consists of a sum of money, the debtor is released (only) by paying the nominal amount due in money which is legal tender at the time of payment.

The third golden rule refers to the rigid guarantee liability of the debtor of monetary obligations which burdens all the risks arising from financial turbulences on the debtor. In other words, a debtor of money guarantees "ex lege" the payment.

According to this strict guarantee liability, money, as a subject of an undetermined "obligation in kind", cannot perish. Genus non perit! For the debtor of money there is no excuse of impossibility. Money has to be obtained at any cost. According to a German proverb: "Geld muss man haben!"

As mentioned in the German report, the principle according to which "one has to possess money" implements that every debtor is responsible for his financial means to be sufficient in order to fulfil his obligations.

Noticeably and consequently, in many countries an obligation for the debtor of money to pay an interest is provided even in case of excused delay.

As emphasized in almost all national reports, all these principles are fundamental principles of the Law of Contracts that are rooted lastly in the basic idea of legal security.

Even though, these three golden rules may very well be outshined by the general rules of discretion regarding contractual solidarity, good faith, fairness and reasonableness, which are referred to an equally important basic idea of the Law of Contracts, namely the idea of justice, equity and solidarity, as we shall acknowledge soon.

# 1.3 Concessions from the Golden Rules for the Sake of Loyalty and Fairness

During the financial crises, although no fault falls on his part, one of the contracting parties may find himself bound with a contract, which has become entirely disadvantageous or even burdensome for him.

Thus, compromising solutions and respectively exceptions to the principles of pacta sunt servanda, nominalism and guarantee liability seem necessary as a result of the financial crisis in the light of the overwhelming general rule of good faith and fairness.

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Like many other legal principles, the principles of pacta sunt servanda, nominalism and guarantee liability are not taken into consideration as an absolute value against the principles of good faith, fairness and reasonableness. After all even the French Civil Code stipulates the fact that "Les conventions doivent être exécutées de bonne foi" (The contracts must be performed in good faith) in the same provision, where it sanctifies the principle of pacta sunt servanda.

Three reform projects (Catala - art. 1135 -, Terré - art. 92 -, Chancellerie - art. 136 -), interestingly in France, where the most conservative attitude towards the possibility of intervention into the contract due to financial crises was asserted, show clearly the change of course towards the possibility of intervention into the contract.

Also in Québec, which has so far been overly conservative in this matter, many jurists argue forcefully in favour of admitting a pragmatic intervention into the contract.

Undoubtedly, it is a difficult task for the jurists to find the ideal balance and harmony between the necessity of sticking to the principles of "pacta sunt servanda", "nominalism" and "guarantee liability" on one hand and respecting the principles of "contractual solidarity", "good faith", "fairness" and "reasonableness", on the other hand.

Essentially, the topic of this report is concerned with the struggle of finding such a middle course; in other words to reach the golden medium (aurea mediocritas).

## 1.4 Appearances of Subsequent Impairments Justifying an Intervention into the Contract

The jurists, both in national and international level, have sought to find a balance between the binding force of contract and the necessity to protect reasonableness in the process of performing contractual obligations.

In extreme situations where the financial crisis fundamentally alters the equilibrium of the contract in an unacceptable measure or oversteps the limits of foreseeable sacrifice for the debtor, an intervention into the binding force of the contract appeared inevitably on the agenda of the jurists.

It is difficult to reach to a compromising solution between the two contradictive poles, namely "pacta sunt servanda" and "fairness".

The generally accepted criterion while searching for a compromising solution between the contradictory poles can be underlined as follows:

When a financial crisis reaches up to an extent at which:

- (a) the performance of the contract goes over the limit of foreseeable sacrifice and causes an excessive onerousness on the debtor,
- (b) the equivalence of the reciprocal accomplishments of the contracting parties is destroyed in an extremely high degree,

Only then an intervention into the contract (namely an adjustment or termination of the contract) may be taken into consideration.

Particularly, to insist on the binding force of contract in such extreme situations, which may cause several difficulties on the disadvantaged party is judged as obviously unfair.

These "shocking cases", to use the wording in the American report, which justify an intervention, correspond in last instance to the severe cases (cas criant) qualified as "a manifest abuse of a right".

In this sense, the contract is considered as binding only as long as the initial circumstances remain reasonably similar. But whenever a fundamental change in the recent circumstances alters the essential basis of the contract and radically transforms the scope of the parties' performances, then an intervention into the contract is justified.

The harmonic balance between the antagonistic principles of "pacta sunt servanda at any cost" and "performance only in the limits of equity" is herewith successfully established.

Nota bene: Exceptional circumstances which could justify an intervention into the contract may also arise due to non – financial reasons: (a) The case of excessive onerousness due to moral reasons. (For example the difficulty to cohabit with a partner after separation.) (b) The cease of the main purpose of a contract (For example the cancellation of an event exclusively for which a tenancy agreement was concluded.).

These cases however were not treated here, because they could not be related to financial crises.

# 1.5 Theoretical Instruments Activated for an Intervention into the Contract on the Ground of Fairness

Various juridical concepts evolved in favour of the disadvantaged party reveal how different, difficult and simultaneously sophisticated jurists establish their concessions from the principles of pacta sunt servanda, nominalism and guarantee liability.

The sophisticated theoretical instruments mobilized for achieving an ideal compromise about the critical balance between the binding force of contract and fairness, respectively for justifying an exceptional intervention to the contract can be lined up in an overall view as follows:

Right at the beginning it must be pointed out that all the theoretical instruments overlap with each other. It is difficult to make a clear distinction between these overlying implements.

- (a) Principle of loyalty and good faith,
- (b) Clausula rebus sic stantibus,

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(c) Assumption of such a clause by the means of complementary interpretation of the contract,

- (d) Theory of the cessation (lapse) of the basis of the contract (Wegfall der Geschäftsgrundlage),
- (e) Idea of frustration of the contract,
- (f) Théorie de l'imprévision.

Undoubtedly, the principle of loyalty and good faith or fairness well reasoned placed at the top is the fundamental point of origin, in other words, the umbrella of all the legal instruments activated to justify an intervention.

The British concept of "reasonableness (appropriateness) and the German concept of "Zumutbarkeit" of the fulfilment of the obligation correspond widely with this concept of loyalty, good faith and fairness.

The constitutional dimension of the omnipotent principle is unmistakable. It is after all rooted in the basic principles of almost all the Constitutions. This is a good example for the influence of human rights and basic constitutional rights on private law.

The overwhelming role of the principle of loyalty and good faith is underlined in the national report of Canada (Québec) as the rationale invoked by those who favour the recognition of an obligation to cooperate and to renegotiate as a way to curtail the traditional application of pacta sunt servanda. Moreover the Taiwanese national report emphasizes that prior to incorporating a special provision on changed circumstances to the civil code in 1999, the courts applied the rule of loyalty and good faith without any reservation.

It is interesting to observe that according to the Greek report, the judges sometimes prefer to apply directly the general principle of loyalty and good faith, although there exists a special and detailed provision dealing with the unforeseeable change of circumstances.

Evolving from the principle of loyalty and good faith, the classic theorem of "clausula rebus sic stantibus" seems to be the most popular instrument and in the meantime the final resort for an intervention into the contract due to changed circumstances.

"Clausula rebus sic stantibus" is in reality an assumed (implied) tacit clause according to which the contract is binding as long as the circumstances existing at the stage of the conclusion of the contract remain substantially the same. If the assumption fails the contract is to be revised.

It is constructed upon the basic idea that a contract is legally binding unless there is a fundamental change in the circumstances considered by the parties at the time of the conclusion of the contract. In other words the binding force of contracts persists only to the extent that the basic presuppositions of the contract remain unchanged.

Thus, if in case of a fundamental change in circumstances after the conclusion of the contract, the essential basis of the parties' consent to be bound by the contract is totally altered and the extent of the parties' performances under the contract is radically transformed, the contract can be adjusted or terminated.

The doctrine of clausula rebus sic stantibus, originally produced in connection with the conflicts in the sphere of International Law of Treaties focuses on extraordinary and unforeseen circumstances that may arise after the formation of the contract.

This doctrine is especially applied in cases where the performance of the contractual obligation has become extremely burdensome or where the balance of mutual obligations has been fundamentally disturbed.

The concept of assumed (implied) clausula rebus sic stantibus, after all the product of the rule of loyalty and good faith, is, as mentioned before, the mostly favoured and mobilized theoretical instrument to justify an intervention into the contract. Almost all national reports refer to this theorem as a final resort of justification for intervention.

"Complementary interpretation of the contract" on the basis of hypothetical intention of the parties in favour of the disadvantaged party is, as a matter of fact, a modern version of the theorem of clausula rebus sic stantibus.

In Japan and Turkey, the technique of complementary contract interpretation replaces the clausula rebus sic stantibus doctrine. Particularly, the Turkish doctrine follows this sophisticated way of interpretation obviously influenced by the closely related Swiss doctrine and jurisdiction.

The jurists choosing this technique of interpretation admit frankly that they operate in reality with a fiction of intention just like the "clausula rebus theoreticians" do.

Nota bene: In Inheritance Law the unforeseeable change of circumstances occurring after the testamentary disposition are considered exclusively in the framework of complementary interpretation on the basis of the implied (fictitious) intention of the testator.

According to this approach, the precise content of the contract is to be determined in line with the rules of interpretation, which refer to the parties' mutual wills to be found implicitly.

If the mutual wills cannot be derived from the contract, the contractual gaps (loopholes) shall be filled (completed) upon reconstructing their hypothetical wills in the light of the principle of good faith by complementary interpretation.

Nota bene: If it is assumed that the possibility of intervention is founded on the complementary interpretation, that is on the parties' intention, then this possibility may be voluntarily excluded in the framework of free disposal, derived from the freedom of contract. In legal alternatives founded on the violation of imperative principles like loyalty and good faith however, such a voluntarily exclusion shall inevitably not be admissible.

A concept developed in Germany also from the theorem of clausula rebus sic stantibus is the doctrine of the cessation (the lapse) of the basis of the contract (Wegfall der Geschäftsgrundlage), which was first introduced by Oertmann, afterwards developed by Larenz, then accepted by the legal doctrine as well as the jurisdiction and finally regulated under § 313 BGB upon the reform of German Law of Obligations in 2002.