Hermann-Josef Blanke Stelio Mangiameli *Editors*

The Treaty on European Union (TEU)

A Commentary



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To the Fathers of Europe, who understood the need for the continent's economic and political unity To the Judges and Advocates-General of the Court of Justice, who have been working for over half a century to ensure the Union's legal unity To the European citizens, who are the source of the Community's

diversity and the future of Europe

Preface

Five years after the failure of the Treaty establishing a Constitution for Europe, and only a few months after the entry into force of the Treaty of Lisbon, the European Union found itself in a crisis, caused by the high sovereign debt of a number of its Member States and the demise of their financial institutions. The present Commentary has been drawn up during these years, in which the insufficiencies of the Treaties have progressively manifested. The book contains detailed analyses of the provisions of the Treaty on European Union as amended by the Reform Treaty of Lisbon—although another reform is in due course foreseeable.

The Commentary is the outcome of the research of authors from ten European countries. Searching for a better understanding of the European Union's law, it is inspired by the desire to identify common constitutional traditions, and to create an *idem sentire*. Within the law of the Treaties, the editors have found a strong tendency toward a systematic and dogmatic reconstruction based on a set of general principles, many of which have long characterised the supranational order. However, they have also noticed that the legal structure of the Treaties, beyond a certain limit, does not allow for the formation of European law, which does not have the legal resources sufficient to overcome its impasses and its shortcomings.

Such a situation once more brings up the question of a European Constitution, which would round off the law of the Union, representing the state of unification that has been so far lacking.

The editors are well aware that the idea of a European Constitution, which gives full meaning to the Union, is certainly a matter of legal nature, for which one has to be thankful to the case law so far developed by the Court of Justice of the European Union, whose decisions have spelt out the general principles of the European order. But above all, it is a political question, which resides in the hands of the political class of the Member States, that are called to perfect the "further steps" in the process of European integration. As of July 1, 2013, the number of Member States has increased to 28 with the accession of Croatia. Meanwhile, the "European citizens" are more and more becoming the main actors of this constitutional narrative, as the fate of Europe rests on them.

viii Preface

The editors are grateful to all the authors for their contributions. For her constant patience and editorial support, our thanks and appreciation go to Dr. Brigitte Reschke from Springer Publishing. David Doss and David Vogt deserve many thanks for their revision of the pieces from the perspective of a native speaker. Special thanks are due to Robert Böttner, assistant at the Chair for Public Law, International Public Law and European Integration, who has once again put a great deal of effort into not only the careful editing and revision of the manuscripts but also the translation of some of the contributions.

Erfurt and Rome July 2013

Foreword

As the editors have already underlined in the first page of this volume, their work was drawn up during the last few years of crisis and continuous (and frequently uncertain) change. Such a context has made their experience hard and troublesome but also inspiring.

The research team, composed of authors from ten European countries, even though moved by the deserving mission to identify common principles and therefore reconstruct the Treaty as far as possible over a solid base of shared values and interpretations, has met an insurmountable obstacle in fulfilling it. Their effort has been to comment on the clauses of the Lisbon Treaty in the framework of the history of each of the institutions or procedures dealt with and this approach has allowed them to offer two distinct benefits to the reader. First the reader rarely finds a pile of information so exhaustively assembled and ordered: take the pages on the European Council, where you can find the communiqué adopted after the first meeting in 1974 of Heads of Government that gave birth to the now institutionalized Council, all the following declarations on its status and eventually a detailed analysis of its current functions. Second, also due to this historical itinerary, the reader vividly perceives the common threads that have gradually unfolded during the construction of our common institutional setting, but equally tangible are the interruptions, the inconsistencies and the uncertainties of the process. Beyond a certain limit obstacles and divergences are openly stronger than the common threads.

Take the case of the primacy of EU law, so clearly illustrated in this Commentary. The principle has taken shape and root in our complex legal system and none of our Member States would object to its existence. But up to what point? The authors of the Lisbon Treaty did not want it enshrined in an article of the Treaty itself and confined it to an annexed Declaration, which refers to the pre-existing case law and confirms its validity. According to it, the Union regulations adopted within the limits of the legal basis offered to them by the Treaties prevail over conflicting national laws (even though—as is well known—such laws have only to be set aside, without being voided).

x Foreword

What if a Union regulation is challenged for trespass of these limits? Is it a matter to be exclusively decided by the European Court of Justice (that has jurisdiction on the validity of the EU legal acts), or do national courts have a say? We know this question has no settled answer, for some Constitutional Courts, first of all the German one, have stated their own responsibility to decide, at least when fundamental rights and not modifiable profiles of national identity are at stake.

This unresolved issue is the clearest evidence of the hybrid nature of our Union, which tends to be supranational, but still is, according to Bruno De Witte, an experiment in international law. Nor is primacy the only evidence and this Commentary is very rich in offering other examples. The European Council itself mirrors the enduring ambivalence of our organization. It enjoys some of the highest functions of any Executive, namely, it is empowered to set the general political guidelines of the Union and the specific strategies to be followed in its main fields of action (foreign policy and defense, asylum and immigration, economic and fiscal policy). However the Commission still holds other essential executive prerogatives, from the right of legislative initiative to the implementation of legislative acts and other measures. Furthermore, only the Commission responds politically to the European Parliament, while the European Council, even though adopting European policies, is still immune from such responsibility and its members respond only to their national constituencies.

Personally, I have repeatedly expressed the view that at the moment the Union has two executives, one (the European Council) with a capital E, the other one (the Commission) with a small e. I understand it is only a description of the status quo, while for the authors of this Commentary the prerogatives of the European Council are not sufficient to make it the Executive of the EU. Two different conclusions (perhaps) that reflect the same ambivalent nature of our current institutions.

Should we be satisfied with such an ambivalent nature? I don't forget the opinion I have expressed in the past, according to which there is nothing wrong in having a hermaphroditic Europe in a world where the boundaries between domestic and international law are fading away. I am still convinced of the good reasons for holding this opinion, but I have to admit that the hermaphrodite is not sufficiently equipped to tackle the current difficulties. For sure by intergovernmental action we can't effectively safeguard the stability of the euro, nor can we reduce macroeconomic imbalances. No less important, whatever the efficacy of the actions we adopt, we can't support them with sufficient democratic legitimacy.

Several chapters of this Commentary, precisely because they make you aware both of the developments toward a closer integration and of the obstacles that sooner or later have interrupted their linear routes, lead you towards the same conclusion. We are before a crossroad now. Either we remain prisoners of the existing ambivalent setting, with all its constraints and limits, or we decide to re-open the construction of a federal-like Europe.

Up to a certain point, we can continue with gradual changes, as long as we envisage them as potential blocks to a federal-like construction. It is already so with the so-called Banking Union, due to which banking supervision will be lifted up to the supranational level and single bank resolution and deposit guarantee

Foreword xi

mechanisms will be established by ad hoc directives. It is equally so with another projected block, namely equipping Brussels with some sort of fiscal power, the embryo of those quasi federal financial levers to which the euro might be anchored in the future, thereby disconnecting its destiny from the budgetary conditions of the Member States.

However, when these and other possible blocks are built effectively, a turning point might be reached, which can't be trespassed without a solemn and transparent constitutional change. Actually anchoring the euro to the fiscal capacity of the supranational level is already beyond that turning point and the same has to be said for the new design of the political governance and legitimacy that would be required to tackle the new European responsibilities. I personally think the German *Bundesverfassungsgericht* is right in excluding that the ever closer integration we have been pursuing for 60 years can lead us to a federal setting without changing not only the European Treaties, but also our own national constitutions (and perhaps by directly consulting our citizens). Hic Rhodus, but to jump over it will be demanding. Suffice it to say that even those of us who consider it an indispensable move, are well aware it might turn out impossible, should the needed political courage be missing.

Nor can we ignore the second harsh obstacle we would meet once at the turning point. We know the construction of a federal-like architecture is badly needed for the eurozone more than for the Union in its entirety. Of course, the euro is the currency not of the eurozone, but of the whole Union. However the Member States who have opted out are not expected to enter in the foreseeable future and are quite wary of the steps towards a federal-like construction, as we already understand from their reaction to the banking union. Are we ready to go towards a two-tier Europe? Some argue that the Union already has two or more tiers, due to the diverse formations of Member States taking part in different policies, from Schengen to the euro itself. The argument is correct, but no differentiation is so sharp as the divide between a politically integrated core and outsiders basically united by the common market rules.

A plausible solution has to be found for this issue. Vivien Schmidt has suggested a multi-cluster Union, in which not only the eurozone, but also the defense and security cluster and the asylum and migrations cluster have their own level of political integration; and Member States not taking part in one of the clusters are at least members of another one. I sympathize with this solution but I honestly admit that further inquiry is needed to assess how workable it is.

Is there a conclusion? Once more and perhaps more than ever, the European Union is a work in progress. Reading this Commentary is useful not only to understand the innovative features of the Lisbon Treaty, but also to focus upon the knots we have to cut and the inconsistencies we have to overcome if we want to reach the final destination of our European journey. Several issues and questions remain open. Let us hope we can rely on a future edition to have the answers we need.

Rome, Italy December 2012 Giuliano Amato

Country and Territory Codes

Situation at 9.8.2011; source: Publications Office, Interinstitutional style guide, http://publications.europa.eu/code/en/en-5000600.htm.

Code	Country/territory
AD	Andorra
AE	United Arab Emirates
AF	Afghanistan
AG	Antigua and Barbuda
AI	Anguilla
AL	Albania
AM	Armenia
AO	Angola
AQ	Antarctica
AR	Argentina
AS	American Samoa
AT	Austria
AU	Australia
AW	Aruba
AX	Åland Islands
AZ	Azerbaijan
BA	Bosnia and Herzegovina
BB	Barbados
BD	Bangladesh
BE	Belgium
BF	Burkina Faso
BG	Bulgaria
ВН	Bahrain
BI	Burundi
BJ	Benin
BL	Saint Barthélemy
BM	Bermuda
BN	Brunei
BO	Bolivia

Code	Country/territory
BR	Brazil
BS	Bahamas
BT	Bhutan
BV	Bouvet Island
BW	Botswana
BY	Belarus
BZ	Belize
CA	Canada
CC	Cocos (Keeling) Islands
CD	Democratic Republic of the Congo
CF	Central African Republic
CG	Congo
СН	Switzerland
CI	Côte d'Ivoire
CK	Cook Islands
CL	Chile
CM	Cameroon
CN	China
CO	Colombia
CP	Clipperton
CR	Costa Rica
CU	Cuba
CV	Cape Verde
CW	Curação
CX	Christmas Island
CY	Cyprus
CZ	Czech Republic
DE	Germany
DJ	Djibouti
DK	Denmark
DM	Dominica
DO	Dominican Republic
DZ	Algeria
EC	Ecuador
EE	Estonia
EG	Egypt
EH	Western Sahara
EL	Greece
ER	Eritrea
ES	Spain
ET	Ethiopia
FI	Finland
FJ	Fiji
FK	Fiji Falkland Islands
FM	Micronesia
FO	Faeroe Islands
FR FR	France
(To be defined)	The former Yugoslav Republic of Macedonia

Code	Country/territory
GA	Gabon
GD	Grenada
GE	Georgia
GF	French Guiana
GG	Guernsey
GH	Ghana
GI	Gibraltar
GL	Greenland
GM	The Gambia
GN	Guinea
GP	Guadeloupe
GQ	Equatorial Guinea
GS	South Georgia and the South Sandwich Islands
GT	Guatemala
GU	Guam
GW	Guinea-Bissau
GY	Guyana
НК	Hong Kong
HM	Heard Island and McDonald Islands
HN	Honduras
HR	Croatia
HT	Haiti
HU	Hungary
ID	Indonesia
IE	Ireland
IL	Israel
IM	Isle of Man
IN	India
IO	British Indian Ocean Territory
IQ	Iraq
IR	Iran
IS	Iceland
IT	Italy
JE	Jersey
JM	Jamaica
JO	Jordan
JP	Japan
KE	Kenya
KG	Kyrgyzstan
KH	Cambodia
KI	Kiribati
KM	Comoros
KN	Saint Kitts and Nevis
KP	North Korea
KR	South Korea
KW	Kuwait
KY	Cayman Islands
KZ	Kazakhstan
112	(continued)

Code	Country/territory
LA	Laos
LB	Lebanon
LC	Saint Lucia
LI	Liechtenstein
LK	Sri Lanka
LR	Liberia
LS	Lesotho
LT	Lithuania
LU	Luxembourg
LV	Latvia
LY	Libya
MA	Morocco
MC	Monaco
MD	Moldova
ME	Montenegro
MF	Saint Martin
MG	Madagascar
MH	Marshall Islands
ML	Mali
MM	Burma/Myanmar
MN	Mongolia
MO	Macao
MP	Northern Mariana Islands
MQ	Martinique
MR	Mauritania
MS	Montserrat
MT	Malta
MU	Mauritius
MV	Maldives
MW	Malawi
MX	Mexico
MY	Malaysia
MZ	Mozambique
NA	Namibia
NC	New Caledonia
NE	Niger
NF	Norfolk Island
NG	Nigeria
NI	Nicaragua
NL	Netherlands
NO	Norway
NP	Nepal
NR	Nauru
NU	Niue
NZ	New Zealand
OM	Oman

Code	Country/territory
PA	Panama
PE	Peru
PF	French Polynesia
PG	Papua New Guinea
PH	Philippines
PK	Pakistan
PL	Poland
PM	Saint Pierre and Miquelon
PN	Pitcairn Islands
PR	Puerto Rico
PT	Portugal
PW	Palau
PY	Paraguay
QA	Qatar
RE	Réunion
RO	Romania
RS	Serbia
RU	Russia
RW	Rwanda
SA	Saudi Arabia
SB	Solomon Islands
SC	Seychelles
SD	Sudan
SE	Sweden
SG	Singapore
SH	Saint Helena
SI	Slovenia
SJ	Svalbard and Jan Mayen
SK	Slovakia
SL	Sierra Leone
SM	San Marino
SN	Senegal
SO	Somalia
SR	Suriname
SS	South Sudan
ST	São Tomé and Príncipe
SV	El Salvador
SX	Sint Maarten
SY	Syria
SZ	Swaziland
TC	Turks and Caicos Islands
TD	Chad
TF	French Southern and Antarctic Lands
TG	Togo
TH	Thailand
TJ	Tajikistan
TK	Tokelau

Code	Country/territory
TL	East Timor
TM	Turkmenistan
TN	Tunisia
TO	Tonga
TR	Turkey
TT	Trinidad and Tobago
TV	Tuvalu
TW	Taiwan
TZ	Tanzania
UA	Ukraine
UG	Uganda
UK	United Kingdom
UM	United States Minor Outlying Islands
US	United States
UY	Uruguay
UZ	Uzbekistan
VA	Holy See/Vatican City
VC	Saint Vincent and the Grenadines
VE	Venezuela
VG	British Virgin Islands
VI	US Virgin Islands
VN	Vietnam
VU	Vanuatu
WF	Wallis and Futuna
WS	Western Samoa
YE	Yemen
YT	Mayotte
ZA	South Africa
ZM	Zambia
ZW	Zimbabwe

Selected National and International Courts

National

Austria http://www.vfgh.gv.at Belgium http://www.const-court.be Bulgaria http://www.constcourt.bg Cyprus http://www.supremecourt.gov.cy Czech Republic http://www.concourt.cz Denmark http://www.domstol.dk Estonia http://www.riigikohus.ee Finland

France http://www.conseil-constitutionnel.fr

http://www.conseil-etat.fr

http://www.kho.fi

Germany http://www.bundesverfassungsgericht.de

Greece http://www.ste.gr Hungary http://www.mkab.hu Ireland http://www.supremecourt.ie Italy http://www.cortecostituzionale.it Latvia http://www.satv.tiesa.gov.lv

Lithuania http://www.lrkt.lt

http://www.justice.public.lu/fr/jurisprudence/ Luxembourg

cour-constitutionnelle/index.html

Netherlands http://www.raadvanstate.nl Poland http://www.trybunal.gov.pl

Portugal http://www.tribunalconstitucional.pt/tc/home.html

Romania http://www.ccr.ro Slovakia http://www.concourt.sk Slovenia http://www.us-rs.si

Spain http://www.tribunalconstitucional.es United Kingdom http://www.parliament.uk/business/lords

http://www.supremecourt.gov.uk

Canada http://www.scc-csc.gc.ca United States of America http://www.supremecourt.gov

International	
Court of Justice of the European Union	http://curia.europa.eu/
European Court of Human Rights	http://www.echr.coe.int/
International Court of Justice	http://www.icj-cij.org/

Abbreviations

AC Appeal Cases

AFSJ Area of Freedom, Security and Justice

AG Advocate General

AJIL American Journal of International Law

al. alias (other)

All ER All England Law Reports
AöR Archiv für Öffentliches Recht

Art. Article(s)
A.S. Atto Senato
BGBl. Bundesgesetzblatt
Br.-Drs. Bundesrats-Drucksache
Bt.-Drs. Bundestags-Drucksache

BVerfG Bundesverfassungsgericht (German Federal Constitutional

Court'

BVerfGE Entscheidung des Bundesverfassungsgerichts (Decision of

the German Federal Constitutional Court)

BV-G Bundesverfassungsgesetz (Austrian Constitution)

CAP Common Agricultural Policy CCP Common Commercial Policy

CDDH Steering Committee for Human Rights
CDM Capability Development Mechanism

cf. Compare

CFI Court of First Instance

CFR Council on Foreign Relations

CFSP Common Foreign and Security Policy

cit. Cited

CJEL The Columbia Journal of European Law

CJEU Court of Justice of the European Union (Lisbon)

CMLR (CMLRev.) Common Market Law Review

COA Court of Auditors CoE Council of Europe xxii Abbreviations

COR Committee of the Regions

COREPER Committee of Permanent Representatives

COSAC Conference of Community and European Affairs

Committees of Parliaments of the European Union

Cost. It. Italian Constitution

CSDP Common Security and Defence Policy
CST European Union Civil Service Tribunal

DDA Disability Discrimination Act

d.d.l. disegno di legge

Dem. e dir. Democrazia e diritto

Der. const. Derecho constitucional

DG Directorate-General

Dir. intern. Diritto internazionale

Dir. Lav. Rel. Ind. Diritto del lavoro e delle Relazioni industriali

Dir. pubbl. Diritto pubblico Dir. soc. Diritto e società

Dir. Un. Eur. Diritto dell'Unione Europea

Doc. Document

DÖV Die Öffentliche Verwaltung

DPCE Diritto Pubblico Comparato ed Europeo

DVBl. Deutsches Verwaltungsblatt EAT Employment Appeal Tribunal

EAEC European Atomic Energy Community

EC Treaty establishing the European Community/European

Community/European Communities

ECB European Central Bank

ECHR European Convention on Human Rights and

Fundamental Freedoms

ECJ European Court of Justice ("Luxembourg Court";

see also C.IEU

ECOFIN Economic and Financial Affairs Council ECommHR European Commission of Human Rights

ECR European Court Reports

ECSC European Coal and Steel Community

ECtHR European Court of Human Rights ("Strasbourg Court")

EDA European Defence Agency
EDC European Defence Community

Ed. Editor
Eds. Editors
edn. Edition
edt. by Edited by

EEA European Economic Area

EEAS European External Action Service
EEC European Economic Community
EFA Rev. European Foreign Affairs Review

Abbreviations xxiii

e.g. exempli gratia (for example)
EHRR European Human Rights Reports
EIB European Investment Bank

EJIL European Journal of International Law

ELJ European Law Journal
ELRev. European Law Review
EMI European Monetary Institute
EMS European Monetary System
EMU Economic and Monetary Union

Enc. dir. Enciclopedia del diritto

ENP European Neighbourhood Policy

EO European Ombudsman EP European Parliament

EPC European Political Cooperation

EPL European Public Law

EPU European Parliamentary Union

ERDF European Regional Development Fund
ESC Economic and Social Committee
ESCB European System of Central Banks
ESDI European Security and Defence Identity

ESDP European/Common Security and Defence Policy

ESF European Social Fund Est. Pol. Estudios Políticos et al. et alii (and others)

et seq(q). et sequens, et sequentes (and the following)

EU European Union

EUCFR European Union Charter of Fundamental Rights

EuConst European Constitutional Law Review EuGRZ Europäische Grundrechte Zeitschrift

EuR Europarecht

EURATOM European Atomic Energy Community

EUROPOL European Police Office EUSR EU Special Representative

EuZW Europäische Zeitschrift für Wirtschaftsrecht

ex p. ex parte

FAZ Frankfurter Allgemeine Zeitung FCC Federal Constitutional Court

Fil. Il Filangieri
fn. Footnote
Foro it. Foro italiano

GC General Court (part of the CJEU)
GEDP General Economic Policy Guidelines
GG Grundgesetz (German Basic Law)
Giur. cost. Giurisprudenza costituzionale

xxiv Abbreviations

GNP Gross National Product GNI Gross National Income

GOBT Geschäftsordnung des Deutschen Bundestags

(Rules of Procedure of the German Bundestag)

GOBR Geschäftsordnung des Bundesrats (Rules of Procedure of the

German Bundesrat)

GVBl. Gesetz- und Verordnungsblatt

HL House of Lords

HR High Representative (of the Union for Foreign Affairs and

Security Policy)

HQ Headquarters HRA Human Rights Act

ibid. ibidem (in the same place)

IC Constitution of the Italian Republic ICC International Criminal Court ICJ International Court of Justice

ICLQ International and Comparative Law Quarterly

ICR International Court Reports

i.d. idem (the same)
i.e. id est (that is)

IGC Intergovernmental Conference

INAP Instituto Nacional de Administración Pública
Integration Jahrbuch der Europäischen Integration
ISS EU Institute for Security Studies
JCMS Journal of Common Market Studies
JöR Jahrbuch des öffentlichen Rechts

JHA Justice and Home Affairs

JZ Juristen Zeitung

KB King's Bench (Reports of older English cases)
L-BN Österreichische Lissabon-Begleitnovelle

LC Language of the case

loc. cit. loco citato (in the place already cited)
MEP Member of the European Parliament

MP Member of Parliament

NATO North Atlantic Treaty Organisation NJW Neue Juristische Wochenschrift

No. Number

NVwZ Neue Zeitschrift für Verwaltungsrecht

nyr Not yet reported

ÖZÖR Österreichische Zeitschrift für öffentliches Recht und

Völkerrecht (Austrian journal of public and international law)

OCCAR Organisation Conjointe de Coopération en matière

d'Armement

OECD Organisation for Economic Co-operation and Development

Abbreviations xxv

OEEC Organisation for European Economic Cooperation

O.J. Official Journal

O.J. C Official Journal (Communications)
O.J. L Official Journal (Legislation)

op.cit. opus citatum (in the work already cited)

OSCE Organisation for Security and Cooperation in Europe

OUP Oxford University Press

p. Page para. Paragraph

passim Frequently mentioned

PCIJ Permanent Court of International Justice

PJCC Police and Judicial Cooperation in Criminal Matters

Pol. Dir. Politica del diritto

p. Page(s)

PL Pivot language

PRP Parliamentary Rules of Procedure

PSC Permanent Structured Cooperation; Political and Security

Committee

QB Queen's Bench QC Queen's Counsel

QMV Qualified Majority Voting Quad. cost. Quaderni costituzionali Quad. fior. Quaderni fiorentini

Racc. Raccolta della giurisprudenza della Corte di giustizia e del

Tribunale di primo grado

Rass. parl. Rassegna parlamentare

RDCE Revista de Derecho Constitucional Europeo

RDE Rivista di diritto europeo

RDILC Revue de droit international et de législation comparée

RDPE Rassegna di diritto pubblico europeo
RDSS Rivista del Diritto della Sicurezza sociale
RDUE Revue de droit de l'Union européenne
REDC Revista Española de Derecho Constitucional

Règ. Ass.Nat. Règlement de l'Assemblée Nationale

Règ.Sén. Règlement du Sénat de la République Française

REP Revista de Estudios Políticos

Riv. it. dir. pubbl. Rivista italiana di diritto pubblico comunitario

com.

Riv. dir. intern. Rivista di diritto internazionale

Riv. stor. it. Rivista storica italiana

Riv. trim. dir. pubbl. Rivista trimestrale di diritto pubblico

RMC Revue du Marché Commun

RP Rules of Procedure

RPR Reference(s) for a Preliminary Ruling

xxvi Abbreviations

RRA Race Relations Act

RTDeur/RTDE Revue trimestrielle de Droit Européen

RV Reichsverfassung

s Section

S&P Scienza & Politica scil. scilicet (namely) SDA Sex Discrimination Act SEA Single European Act

Sec. Section

seq. sequens (following/f.)

ser. series

SIS Schengen Information System

SpC Spanish Constitution

STC Sentencia del Tribunal Constitucional (judgment of the

Spanish Constitutional Tribunal)

SSTC Judgments of the Spanish Constitutional Tribunal

TDS Teoria del Diritto e dello Stato

TCE Treaty establishing a Constitution for Europe

TEU Treaty on European Union as amended by the Treaty of

Lisbon

TEU-Nice Treaty on European Union as amended by the Treaty of Nice TEU-Amsterdam Treaty on European Union as amended by the Treaty of

Amsterdam

TEU-Maastricht Treaty on European Union as drawn up by the Treaty of

Maastricht

TFEU Treaty on the Functioning of the European Union

ThürVerwBl. Thüringer Verwaltungsblätter
UEF Union Européenne des Féderalistes

UK United Kingdom

UN(O) United Nations Organisation

UNCLOS United Nations Convention on the Law of the Sea

US United States

USA United States of America

v/v. versus (against)
VAT Value Added Tax

VCLT Vienna Convention on the Law of Treaties (1969)

VCLT-IO Vienna Convention on the Law of Treaties between States

and International Organizations and between International

Organizations (1986)

VCSST Vienna Convention on Succession of States in respect of

Treaties

VerwArch Verwaltungsarchiv

Vol. Volume

VVDStRL Veröffentlichungen der Vereinigung der Deutschen

Staatsrechtslehrer

Abbreviations xxvii

WD Working document

WEAG Western European Armaments Group

WEU Western European Union
WRV Weimarer Reichsverfassung
WTO World Trade Organisation

ZaöRV Zeitschrift für ausländisches öffentliches Recht und

Völkerrecht

ZEuP Zeitschrift für Europäisches Privatrecht
ZEuS Zeitschrift für europarechtliche Studien
ZevKR Zeitschrift für evangelisches Kirchenrecht

ZfV Zeitschrift für Verwaltung ZG Zeitschrift für Gesetzgebung

ZÖR Zeitschrift für öffentliches Recht (Austrian Journal of Public

and International Law)

ZRP Zeitschrift für Rechtspolitik

ZSR Zeitschrift für Schweizerisches Recht

Contents

Preamble (Mangiameli)	1
Title I Common Provisions	
Article 1. [Establishment and Functioning of the Union] (Blanke)	45
Article 2. [The Homogeneity Clause] (Mangiameli)	109
Article 3. [The Objectives of the European Union] (Sommermann)	157
Article 4. [The Relations Between the EU and the Member States] (Blanke)	185
Article 5. [Principles on the Distribution and Limits of Competences] (Weber)	255
Article 6. [Fundamental Rights – The Charter and the ECHR] (Grabenwarter and Pabel)	287
Article 7. [The Principles of the Federal Coercion] (Mangiameli and Saputelli)	349
Article 8. [Relations with Neighbouring Countries] (Thürer and Bretschger)	375
Title II Provisions on Democratic Principles	
Article 9. [The Principle of Equality and Citizenship of the Union] (Borgmann-Prebil and Ross)	389
Article 10. [Representative Democracy] (Porras Ramirez)	417
Article 11. [Participatory Democracy] (García Macho)	449
Article 12. [The Role of National Parliaments] (Olivetti)	467