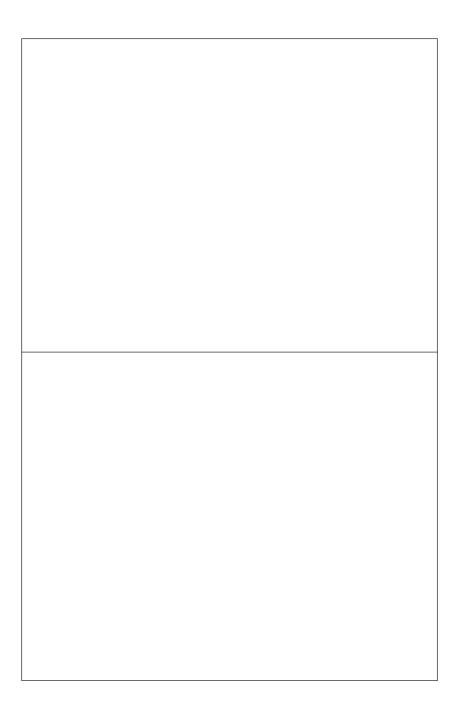
Stefan Lorenzmeier/Dorota Miler (eds.)

# The New Law

Suggestions for Reforms and Improvements of Existing Legal Norms and Principles



**Nomos** 



Stefan Lorenzmeier/Dorota Miler (eds.) The New Law Suggestions for Reforms and Improvements of **Existing Legal Norms and Principles Nomos** 

# **The Deutsche Nationalbibliothek** lists this publication in the Deutsche Nationalbibliografie; detailed bibliographic data are available on the Internet at http://dnb.d-nb.de

ISBN 978-3-8487-4088-8 (Print) 978-3-8452-8397-5 (ePDF)

#### **British Library Cataloguing-in-Publication Data**

A catalogue record for this book is available from the British Library.

ISBN 978-3-8487-4088-8 (Print) 978-3-8452-8397-5 (ePDF)

#### Library of Congress Cataloging-in-Publication Data

Dr. Lorenzmeier, Stefan / Dr. Miler, Dorota

The New Law

Suggestions for Reforms and Improvements of Existing Legal Norms and Principles Dr. Stefan Lorenzmeier / Dr. Dorota Miler (eds.)

408 p.

ISBN 978-3-8487-4088-8 (Print) 978-3-8452-8397-5 (ePDF)

1st Edition 2018

© Nomos Verlagsgesellschaft, Baden-Baden, Germany 2018. Printed and bound in Germany.

This work is subject to copyright. All rights reserved. No part of this publication may be reproduced or transmitted in any form or by any means, electronic or mechanical, including photocopying, recording, or any information storage or retrieval system, without prior permission in writing from the publishers. Under § 54 of the German Copyright Law where copies are made for other than private use a fee is payable to "Verwertungsgesellschaft Wort", Munich.

No responsibility for loss caused to any individual or organization acting on or refraining from action as a result of the material in this publication can be accepted by Nomos or the editors.

#### Foreword

The Augsburg Graduate Conference in Law took place at the Law Faculty of the University of Augsburg on June 3 and 4, 2016. The theme of the Conference was "The New Law – Suggestions for Reforms and Improvements of Existing Legal Norms and Principles." The Conference was addressed to young academics and researchers wishing to pursue an academic career.

The editors express sincere gratitude to everyone who made this conference and the publication possible. We are very grateful to the participants of the conference for their contributions published in this volume. We would like to express our sincere gratitude to professors from the Law Faculty of the University of Augsburg, specifically: Prof. Dr. Thomas M.J. Möllers, Prof. Dr. Matthias Rossi, Prof. Dr. Christian Gomille and Prof. Dr. Luís Greco (now Humboldt University of Berlin), and Prof. Dr. Roman Petrov (National University of Kyiv-Mohyla Academy), who held chairs during the Conference and whose remarks stimulated participants to consider their theses in a broader perspective. We would also like to thank Michael Friedman for his language assistance with some of the contributions and the Augsburg Center for Global Economic Law and Regulation (ACELR) as well as the Gesellschaft der Freunde der Universität Augsburg e. V. (GdF) for the financial support that allowed publication of this book.

Augsburg, October 2018

Stefan Lorenzmeier & Dorota Miler

### Contents

Abbreviations	11
Stefan Lorenzmeier, Dorota Miler Introduction to The New Law – Suggestions for Reforms and Improvements of Existing Legal Norms and Principles	13
A. Lessons from National Legal Systems	25
Lorna MacFarlane The Nature of Third Party Rights: Lessons from German Law	27
Joanna Kruszyńska-Kola Time, Emotions, Legal Certainty and Justice. New Period of Prescription of Delictual Claims for Damages in the Polish Civil Code	47
Agata Krygier Principles of Liability in Tort and Their Future in the German and Polish Legal Systems – De Lege Lata and De Lege Ferenda Remarks	61
Markus Kotowski Effective Supplementary Performance?	77
Dorota Miler The Present and Future of Forced Succession in Chosen Civil Law Jurisdictions	89
Oleh Prostybozhenko Equal v. Fair: Considering Goodwill in the Division of Matrimonial Property	115
Mehri Barzegar A Critical Review of Iranian's New Imprisonment Policy Regarding Convicted Debtors	131

#### Contents

B. Improvements to the European Law	141
Katharina Fenkner Multilingualism and the Uniform Interpretation of European Union Law	143
Lukas Beck Abuse of Rights in EU Law: A General Law Principle Limiting the Exercise of Rights at the EU Level?	157
Jadwiga Urban-Kozłowska In Search of a More Effective Assessment of State Aid Measures in the Aviation Sector	179
Kleoniki Pouikli Propositions towards a Potential Revision of Directive 2004/35/EC on Environmental Liability with Regard to the Prevention and Remedying of Environmental Damage (ELD)	199
C. Solutions to International Problems	209
Son Tan Nguyen Resolving Jurisdictional Conflicts Between WTO and RTA Dispute Settlement – Possible Roles for Article 31(3)(c) of the VCLT	211
Ivan Puškár Jurisdictional Immunity of International Organizations – Should It Be Restricted?	233
<i>Tina Korošec, Maruša T. Veber</i> The Right of Self-Defence in International Law: Contemporary Developments in the Context of the Fight against Terrorism	243
Marina Žagar Responsibility Not to Veto	275
Udayan Sanyal Solutions to the Problem of Climate Change Refugees	289

	Contents
Juliane K. Mendelsohn The Theory and Principles of Banking Regulation after the Financial Crisis: No (Systemic) Risk, No Fun	307
Eliza Kompatsiari The Contribution of the Element of 'Fellowship' to the Recognition of a Positive Right to Die for People Incapable of Committing Suicide	327
D. Raising the Quality of Law	341
Olli Salmi Principles-Based Regulation and Compliance with Financial Legislation	343
Henriette Nilsson Tøssebro The Principle of Non-Retroactivity and Its Application to Administrative Decisions	361
Thossaporn Saensawatt On the Nature and Characteristic of Legal Systems as Complex Adaptive Systems	379
Contributors	403
Index	405

### **Abbreviations**

Art. / Arts. Article / Articles

e.g. exempli gratia (for example)

EC European Community

ed, eds editor, editors

EU European Union

ff. and the following pages

i.e. id est (that is)

ibid. ibidem (in the same place)

No / no number

p. page

para. / paras. paragraph / paragraphs

sec. Section

UK United Kingdom

UN United Nations

v. versus

Vol. Volume

## Introduction to The New Law – Suggestions for Reforms and Improvements of Existing Legal Norms and Principles

Stefan Lorenzmeier, Dorota Miler

#### A. Augsburg Graduate Conference in Law

The Augsburg Graduate Conference in Law provided young scholars wishing to pursue an academic career with a forum in which they could present their academic work, exchange innovative ideas and engage in a scholarly discussion. It encouraged the participants (doctoral and post-doctoral candidates) to develop an international academic network that would serve to advance their careers. It also provided a venue for taking first steps in the academic world, including a chance for a publication with a respected publisher.

As the organizers, we recognized that many young scholars and researchers are intimidated by their experienced colleges and role-models and that they are, consequently, reluctant to present new ideas that may diverge from the accepted state of affairs. Our goal was to encourage them to share these new concepts. The conference aimed at enhancing the self-confidence of ambitious young scholars by showing them: (1) that their innovative ideas can gain recognition; (2) that they can present and publish like experienced scholars and (3) that their comments and observations may advance the work of others or become a source of inspiration.

The reaction following the call for papers for the Augsburg Graduate Conference in Law exceeded our expectations. We received over 100 abstracts from scholars from Europe, Asia, North America and Australia. The chosen participants come from fourteen countries (Czech Republic, Finland, Germany, Greece, Hungary, India, Iran, Norway, Poland, Scotland, Slovenia, Thailand, Ukraine and Vietnam) from top academic institutions such as the Max Planck Institute for Comparative Public Law and International Law, Free University of Berlin and the Universities of Budapest, Edinburgh, Kiew, Krakau, Ljubljana, Oslo and Thessaloniki. The presenters and contributors are a blend of experienced and early-stage researchers with diverse legal and cultural backgrounds and with different interests and ideas

about and for law. Their commonality was having forceful and original proposals for a new law.

The theme of the Augsburg Graduate Conference in Law was "The New Law – Suggestions for Reforms and Improvements of Existing Legal Norms and Principles." All laws are, by definition, imperfect, thus needing further interpretation and contextual understanding. Throughout the evolutionary development of law, many have struggled with unjust, impractical and obsolete laws, requiring practitioners and academics to seek alternative solutions when the legal rules did not keep pace with societal or technical developments, and to look for equitable principles or the spirit of the law when the letter of the law was unclear or unfair. These are only a few of the many problems legal scholars have faced and have overcome while influencing the process of reforming and improving the law. Adopting this theme aimed at stimulating a deep exploration of the mentioned issues and finding common patterns for their resolution which could be applied in different legal contexts.

A broad wording opened the Conference to all young, talented legal scholars regardless of their particular legal field. The scholars were provided with an opportunity to combine the knowledge and experience of legal academics and practitioners with their legal know-how and creativity so as to think beyond the traditional legal models and to introduce significant innovations advancing the existing body of law. Especially welcome were original approaches situated 'outside the box' of traditional legal thinking.

The young scholars participating in the Augsburg Graduate Conference were not limited to a particular question or area of law or to a specific research approach. Solutions to legal problems can be found by applying different approaches, reasoning or methodologies. However, and not surprisingly, most of the questions discussed during the conference and in the contributions have an international character extending beyond countries to regions and continents.

As innovation also entails failure, it is not necessary that the reader is always convinced by the proposed solutions. Nevertheless, we do hope that they will be helpful in advancing the legal discussion and the law.

### B. 'The New Law' as Innovative and Constructive Proposals, Predictions, Evaluations and Theoretical Conceptions

In this publication the contributions are organized according to the geographic scope of applicability of the discussed issues. There are therefore three parts in which new ideas focus on national (Part A), European (Part B) and international (Part C) laws. An additional part is dedicated to solutions influencing our understanding of general legal concepts.

The common feature shared by all the contributions is a discussion of a new law. What is 'new law'? This simple question requires a complex answer. There are four ways in which this term was understood by the contributors.

# I. 'The New Law' as an original proposal for a solution to an existing legal problem

There are many recognized problems that remain unsolved in legal literature. The hitherto presented recommendations have proven unfit for a successful and definitive clarification of these matters. A new hope for solving such well-known issues looks to turn the existing discussion in a different direction by considering brand new ideas that, although building on already examined suggestions, are primarily based on an application of alternative approaches and fresh sources of inspiration.

The known controversy regarding the appropriate starting point for the period of prescription in relation to delictual claims is addressed in a revolutionary way by *Kruszyńska-Kola*. She examines the question of period of time that needs to expire before a debtor should be entitled to refuse performance in situations where Polish private law might classify rising the defence of prescription as an abuse of rights. To solve this significant problem, she proposes a novel and flexible regulation for determining the period of prescription, one that provides maximum transparency and predictability. Her recommendations are inspired by French law. <sup>1</sup>

The innovation that *Prostybozhenko* puts forward is to include goodwill (understood as "a favour or advantage that a person or a business controlled

15

In detail see *Kruszyńska-Kola*, Time, Emotions, Legal Certainty and Justice. New Period of Prescription of Delictual Claims for Damages in the Polish Civil Code, p. 47.

by a person has acquired especially owing to a number of factors, including education, knowledge, skills, contact network, intellectual property, branding, and good reputation") as a component in the process of dividing matrimonial assets acquired over the duration of validity of the matrimonial property regime. He suggests a method of determining goodwill and, depending on the type of a matrimonial regime applicable in a given country, different ways of incorporating it in a legal system. <sup>2</sup>

Fenkner introduces an original and radical proposal to optimize the interpretation and application of EU law. The mandatory requirement that has been imposed by the Court of Justice of the European Union to compare all twenty-four official language versions of a provision of European law to ensure uniform interpretation and application is, according to her, impractical, time-consuming, something demanding advanced language knowledge and, for most practitioners and individuals, simply, impossible to comply with. She presents an original alternative solution and analyses it.<sup>3</sup>

An improvement to EU law is proposed also by *Urban-Kozłowska*. She critically examines the new guidelines issued by the European Commission in 2014 on State aid to airports and airlines,<sup>4</sup> which provides a framework for determining whether State aid in the form of public funds granted to airports and/or airlines is compatible with the internal market. Her novel proposal significantly optimizes the Commission's decision-making process.<sup>5</sup>

As pointed out by *Nguyen*, the problem of jurisdictional conflicts occurring when a single dispute is submitted in parallel or consecutively to a number of fora has been studied before. However, he is the first to propose and comprehensively analyse a new approach: application of the principles

-

In detail see *Prostybozhenko*, Equal v. Fair: Considering Goodwill in the Division of Matrimonial Property, p. 115.

In detail see *Fenkner*, Multilingualism and the Uniform Interpretation of European Union Law, p. 143.

<sup>4</sup> See: Communication from the Commission – Guidelines on State aid to airports and airlines, OJ C 99, 4.04.2014, p. 3–34.

In detail see *Urban-Kozłowska*, In Search of a More Effective Assessment of State Aid Measures in the Aviation Sector, p. 179.

of treaty interpretation, particularly Article 31 (3) (c) of the Vienna Convention on the Law of Treaties, as a practical and useful alternative serving to minimize the negative consequences of multiple proceedings.<sup>6</sup>

An original idea advocating the adoption of a multi-faceted approach to climate change refugees – defined as "refugees who are forced to leave their normal places of residence because of environmental changes adversely affecting their lives and livelihood" – by using various international instruments is proposed by *Sanyal*. As he describes, this issue is potentially of enormous concern since by 2050 as many as 200 million people could be displaced by the consequences of climate change. His proposal aims at solving the problem of there not being any effective and uniform protection of the basic human rights of these refugees.<sup>7</sup>

*Mendelsohn* has an innovative idea for how to determine whether adopted legislative and policing measures minimize systemic risks. In her contribution, she inquires whether the actions undertaken by legislators and policy makers are sufficient to prevent the next systemic crisis. In so doing, she looks at the reasons behind systemic risk – understood as "the risk that the failure of one or more financial institutions or a shock in the financial system can lead to widespread losses and consecutive failures that threaten the stability of the entire financial system and the real economy at large" – considering both the economic description and legal definition of systemic risk and also analysing the consequences of bailouts associated with such risks.<sup>8</sup>

### II. 'The New Law' as a prediction of future developments in law

The term 'new law' can also be understood as a prediction of advancements in legal regulations, customary law or legal doctrines. These tendencies can be identified, for instance, on the basis of the evolution of the relevant area of law and the opinions on its future prospects as represented in legal liter-

<sup>6</sup> In detail see *Nguyen*, Resolving Jurisdictional Conflicts Between WTO and RTA Dispute Settlement – Possible Roles for Article 31(3)(c) of the VCLT, p. 211.

<sup>7</sup> In detail see *Sanyal*, Solutions to the Problem of Climate Change Refugees, p. 289.

<sup>8</sup> In detail see *Mendelsohn*, The Theory and Principles of Banking Regulation after the Financial Crisis: No (Systemic) Risk, No Fun, p. 307.

ature. Given that the harmonization of different laws happens also in a bottom-up process, the uncertainty of the future – along with the uncertainty of what it may bring – can be further minimized by considering progressive laws that have already been adopted in other countries and by determining, where possible, how those laws came to evolve.

The direction of the development of liability principles in Polish and German tort law (in particular, the principles of fault, risk and community life) and the assessment of their potential evolution is what *Krygier* sheds light on. After comparing and analysing relevant regulations and legal literature from these two jurisdictions, she presents original suggestions for improving effectiveness in applying the principles of liability in Polish and German tort law.<sup>9</sup>

The task of identifying current and foreseeable trends in the reform of rules on forced succession and of estimating their future shape was undertaken by *Miler*. In her study, she poses a question: How is the freedom of testation likely to be balanced in the future in respect of a close family member's interest in receiving a portion of the testator's estate (rules of forced succession)? To answer this question, she analyses rules on forced succession in chosen civil law jurisdictions, examining both their character as well as recent reforms.<sup>10</sup>

# III. 'The New Law' as a critical evaluation of new laws, practices, theories and proposals

In many cases, the efficiency of new legislation can be assessed only after the law is adopted, enforced and complied with. At that point, the controlling law can be scrutinized not only theoretically but also from a practical perspective. Suggestions for the improvement of such law can then be based on known outcomes that could not always be predicted in advance. Additionally, new legal practices, theories and proposals can be examined regarding their correctness, applicability or usefulness. Thanks to constructive critique, they can gain recognition, acceptance and further evolve.

-

<sup>9</sup> In detail see *Krygier*, Principles of Liability in Tort and Their Future in the German and Polish Legal Systems – *De Lege Lata* and *De Lege Ferenda* Remarks, p. 61.

In detail see *Miler*, The Present and Future of Forced Succession in Chosen Civil Law Jurisdictions, p. 89.

Kotowski critically evaluates the new law regulating supplementary performance – the law includes both a right of repair as well as the right to have a defective product replaced – and identifies a number of problems in this law. For instance, there are no detailed rules explaining the enforcement of supplementary performance, there is no statutory period system for its accomplishment and customers are persistently misinformed about their rights. However, based on his analysis, commercial guarantees do not provide a sound alternative to supplementary performance. Thus, the author looks for alternate new solutions.<sup>11</sup>

The newest Iranian Act on debt convictions from 2015 is constructively critiqued by *Barzegar*. The Act regulates the problem of imprisoning convicted debtors. This problem, rather unknown to European scholars, has not only been considered in Iran for decades but also has significant practical importance: "78 per cent of the inmates in Iran prisons are imprisoned because of financial matters." *Barzegar* explains the legal and social-historical background of this issue, critically assesses the newest Act and recommends a number of progressive changes.<sup>12</sup>

An improvement of the unwritten principle prohibiting an abusive use of rights – thereby constituting a limitation on the exercise of the fundamental freedoms ensured by the European Treaties – is the goal of *Beck*. Such abuse takes place when "a factual circumstance is created that allows rights to be exercised contrary to the purposes the fundamental freedoms intend to protect." After an analysis of the principle's legal foundations and the relevant case law, he discusses the most recent developments regarding the abuse of rights doctrine. <sup>13</sup>

*Pouikli* scrutinizes the transposition, application and enforcement of Directive 2004/35/EC on Environmental Liability with Regard to the Prevention and Remedying of Environmental Damage and identifies a number of issues. She finds that the Directive is ineffective as it is difficult to reach the threshold set in it and that it is not uniformly and efficiently implemented due to its inherent ambiguity. In particular, the Member States can each de-

In detail see *Kotowski*, Effective Supplementary Performance?, p. 77.

<sup>12</sup> In detail see *Barzegar*, A Critical Review of Iranian's New Imprisonment Policy Regarding Convicted Debtors, p. 131.

<sup>13</sup> In detail see *Beck*, Abuse of Rights in EU Law: A General Law Principle Limiting the Exercise of Rights at the EU Level?, p. 157.

cide for themselves on the strength of the implemented measures. She considers a number of significant revisions that would allow for the creation of a powerful liability system. <sup>14</sup>

*Puškár*, on the other hand, is concerned with the almost unlimited immunity enjoyed by international organizations in a host state that allows these organizations to be excluded from the jurisdiction of the host state's courts as well as other state organs. He questions whether this immunity should not be restricted, especially in context of an individual's right of access to a court. After considering the reasons for the immunity and the current prevailing practice, he makes a strong recommendation on how jurisdictional immunity could be restricted.<sup>15</sup>

Current practice is also challenged by *Korošec* and *Veber*. They examine whether and under what conditions the use of force against non-state actors could be classified as an exercise of the right of self-defence under Article 51 of the United Nations Charter. Particular attention is given to the interpretation of the term 'armed attack' as used in the article as well as the role of the 'unwilling or unable doctrine', providing that the unwillingness or inability of a state to prevent the use of its territory as a shelter for terrorist activities may justify use of force against this state. The theoretical discussion is set in context of the most recent international developments, starting from the 9/11 attacks and the reaction of states and international bodies thereto, and continuing on to the US-led coalition's military intervention against ISIL (Islamic State of Iraq and the Levant) in Iraq and Syria. <sup>16</sup>

The ineffectiveness of international law in preventing mass atrocity crimes is criticized by *Žagar*. She argues that the primary responsibility for the maintenance and restoration of international peace and security is borne by the United Nation's Security Council. She critically examines the latest international developments and the initiatives to change 'veto as a right' to 'veto as a responsibility'.<sup>17</sup>

In detail see *Pouikli*, Propositions towards a Potential Revision of Directive 2004/35/EC on Environmental Liability with Regard to the Prevention and Remedying of Environmental Damage (ELD), p. 199.

<sup>15</sup> In detail see *Puškár*, Jurisdictional Immunity of International Organizations – Should It Be Restricted?, p. 233.

In detail see *Korošec* and *Veber*, The Right of Self-Defence in International Law: Contemporary Developments in the Context of the Fight against Terrorism, p. 243.

<sup>17</sup> In detail see *Žagar*, Responsibility Not to Veto, p. 275.

*Kompatsiari* explores a legal gap falling between the rejection of a legal obligation of people to live and the rejection of a positive right to die, a gap that forces people incapable of committing suicide to remain alive. In her contribution, she discusses the social legitimation of law and the element of 'fellowship' among members of a society. She disapproves of the current state of affairs and looks to stimulate a legal debate on the existence of and preconditions for a right to die as held by people incapable of committing suicide.<sup>18</sup>

## IV. 'The New Law' as innovative theoretical conceptions of legal issues

The theoretical understanding of a concept leads to its better enforcement and application. To influence the entire legal system, a concept's nature, characteristics and manner of function must be explored. Only a clear understanding of the world of legal norms and rules allows improvements of a general nature and the creation of laws that not only perfectly fulfil their purpose but also are easy to enforce and comply with.

*MacFarlane* investigates the unique nature of the right to enforce a benefit provided by contracting parties to a party that is external to the contract (a third party right) in Scots and German law. The theoretical classification of the legally unsystematized right has practical consequences. What laws are to be complied with? What terminology is to be used? How do we make third party rights doctrinally and theoretically sound? How are they classified in German law and could this support their classification in Scots law? How do we make them theoretically apt for any future harmonization measures? To answer these questions *MacFarlane* briefly considers eight potential approaches to the nature of third party rights and discusses in detail the advantages and disadvantages of two of them (the promissory and *sui generis* analyses) in Scots and German law.<sup>19</sup>

In detail see Kompatsiari, Contribution of the Element of 'Fellowship' to the Recognition of a Positive Right to Die for People Incapable of Committing Suicide, p. 327.

<sup>19</sup> In detail see *MacFarlane*, The Nature of Third Party Rights: Lessons from German Law, p. 27.

The contribution of *Salmi* disapproves of legal rules that have forms against which real life activities cannot be measured. In his opinion, it is particularly problematic when public authorities supervise and enforce rules requiring continuous compliance of the relevant activities. He correlates the difficulty of complying with norms to such norms' vagueness and indeterminacy and urges the introduction of specific, precise norms in dynamic compliance situations, especially when they are enforced by a public body. <sup>20</sup>

The phenomenon of 'retroactivity' in law is studied by *Tøssebro*, who discusses the principle of retroactivity specifically in context of Norwegian constitutional law. She formulates a ground-breaking hypothesis arguing that the content of the principle and the scope of its application are different than commonly accepted. Particularly, she distinguishes two different rules under the principle: The prohibition to make 'true' retroactive laws and the permission to make 'false' retroactive laws. She examines these rules' characteristics and justifications, their possible links with each other and with other relevant legal principles. Finally, she discusses the applicability of these rules to individually drafted administrative decisions.<sup>21</sup>

A novel approach to explaining the relationship between the world of legal norms and systems and the natural world is proposed by *Saensawatt*, who attempts to prove that legal systems, as with all the other systems existing in the nature world, have the nature and characteristics of complex adaptive systems. In his contribution, *Saensawatt* focuses on explaining the first feature, namely the complexity of a system, by discussing hierarchical organization, the concept of nonlinearity, initial conditions and their relation to the chaotic behavior of dynamical legal systems, and the emergent behaviour of dynamical legal systems. The author lists potential benefits that can be gained through the recognition of legal systems as complex adaptive systems.<sup>22</sup>

<sup>20</sup> In detail see Salmi, Principles Based Regulation and Compliance with Financial Legislation, p. 343.

In detail see *Tøssebro*, The Principle of Non-Retroactivity and Its Application to Administrative Decisions, p. 361.

In detail see *Saensawatt*, On the Nature and Characteristic of Legal Systems as Complex Adaptive Systems, p. 379.

### C. Concluding Remarks

Each of the contributions included in this volume embodies the idea that moved us to organize the Augsburg Graduate Conference in Law, namely that young scholars and researchers should receive a chance to present their work; propose solutions attempting to solve legal problems; critically analyse governing laws, current legal practices or academic policies and their newest developments; formulate bold theories; and, most importantly, with their novel ideas contribute to legal progress and an enhancement of the quality of law.

We hope that the new ideas envisioned and examined by the young scholars during the Augsburg Graduate Conference in Law and presented here will help solve problems that international organizations, states, populations and common people struggle with every day. The proposals for new laws that the young scholars have shared with us inspire belief in a bright future for the law. We are delighted to have contributed to advancing law by disseminating their ideas for potential reforms and for the improvement of existing legal norms and principles.

A. Lessons from National Legal Systems

# The Nature of Third Party Rights: Lessons from German Law

Lorna MacFarlane

#### A. Introduction

Generally, only the parties to a contract will derive rights under that contract, due to the privity doctrine.<sup>1</sup> However, the contracting parties may wish to confer a benefit upon another party who is external to the contract. When the parties provide that person with a right to enforce the benefit, that person is the recipient of a third party right. This basic definition applies in both Scots<sup>2</sup> and German<sup>3</sup> law.

This article discusses the theoretical nature of third party rights in Scots and German law, and assesses whether these positions are desirable. The nature of the third party right is important in practical terms, as this determines (at least in part) various aspects of the right. For example, if third party rights are promissory in nature, the formation of the rights must comply with the laws governing the formation of promises. The terminology used to refer to the contracting parties and third party may be impacted by the right's theoretical classification. Clarity on the issue is also essential in ensuring that third party rights are doctrinally and theoretically sound.

In Germany, this is enshrined in § 311 I BGB. See *Medicus*, Allgemeiner Teil des BGB, 2010, p. 14; *Flume*, Allgemeiner Teil des Bürgerlichen Rechts, 1992, p. 42. For discussion on the doctrine in Scotland, see *Sutherland/Johnston*, Contracts for the Benefit of Third Parties, in: Zimmermann/Visser/Reid (eds), Mixed Legal Systems in Comparative Perspectives: Property and Obligations in Scotland and South Africa, 2004, p. 208 (209); *D&J Nicol v. Dundee Harbour Trustees* 1915 SC (HL) 7 at 13 per Lord Dunedin.

<sup>2</sup> Contract (Third Party Rights) (Scotland) Act 2017, s 1 (1). See also *Gloag*, The Law of Contract: A Treatise on the Principles of Contract in the Law of Scotland, 1929, p. 68; *McBryde*, The Law of Contract in Scotland, 2007, § 10-01.

The German contractual third party right is provided for in §§ 328–335 BGB.

The English Contracts (Rights of Third Parties) Act 1999 refers to the contracting parties as the promisor and promisee, for example. See also *Scottish Law Commission*, Discussion Paper on Third Party Rights, Scot Law Com No 157, March 2014, § 4.1.

#### B. An Overview of the Potential Theoretical Analyses

This section outlines the potential analyses of third party rights and identifies which of these may provide an accurate description of the theoretical nature of third party rights.

Reference is made primarily to third party rights generally, rather than providing an in-depth assessment of the suitability of the classifications to the particular characteristics of Scots and German third party rights. Commentary from both jurisdictions is however cited as necessary to illustrate the unsuitability of certain analyses. This section serves to eliminate the majority of the potential 'natures'.

### I. The Promissory Analysis

According to this analysis, the third party is the recipient of a unilateral promise from the debtor. Hogg defines a promise as a "statement by which one person commits to some future beneficial performance, or the beneficial withholding of a performance, in favour of another person."

This seems an apt description for third party rights, save for the fact that the definition appears to apply to only bilateral relationships, whereas third party rights deal, of course, with tripartite relationships. One can however easily see that Hogg's definition could be expanded to cover cases in which two parties wish to confer a benefit on another. Further, Fried asserts than two parties may in numerous situations wish to confer a promise on a third party. Third party rights need not be construed in promissory terms in order to be viewed as promises, as promises can be both verbalized and written in various ways. §

If promises are enforceable in some circumstances in a particular jurisdiction, it appears logical that promises should also be valid in the context of third party rights – there is no compelling reason not to enforce such

<sup>5</sup> Hogg, Promises and contract law: comparative perspectives, 2011, chapter 5.

<sup>6</sup> Ibid., p. 288.

<sup>7</sup> Fried, Contract as Promise, 1982, p. 45.

<sup>8</sup> *Hogg*, 2011, p. 287–288.

promises. Unilateral promises are enforceable in Scots law, however, German law recognises such obligations only in particular circumstances, such as the promise of reward in accordance with § 657 Bürgerliches Gesetzbuch (German Civil Code, hereinafter BGB). This obviously impedes recognition of third party rights as promissory under German law. Nonetheless, the failure of German law to recognise promises generally has been criticised, and so the possibility of viewing the German third party right as promissory should not be dismissed, as the possibility of reform is always present, if remote, and German law recognises promises in some circumstances.

One potential obstacle to the promissory analysis is that promises in both Scotland<sup>12</sup> and Germany<sup>13</sup> are binding upon formation, whereas the contracting parties are permitted (or ought to be permitted) in both jurisdictions to create a revocable third party right under certain circumstances.<sup>14</sup> Hogg does not view this as an impediment to a promissory analysis in either jurisdiction.<sup>15</sup> The possibility of viewing each jurisdiction's third party right as promissory in spite of the fact that promises are generally irrevocable is assessed with reference to the particularities of Scots and German law in the following sections.

#### A final point is that the promissory analysis:

"makes the doctrine of third party rights redundant: since Scots law recognises the enforceability of unilateral promises, the mere fact that such a promise occurs within a contract to which the promisee is not a party is of no particular significance in itself." <sup>16</sup>

Essentially, the consequence of accepting the promissory analysis is that it is not necessary to have any specific laws governing the third party right.

<sup>9</sup> McBryde, 2007, § 2-02; Stair, The institutions of the law of Scotland, 1681, § 1.10.4.

<sup>10</sup> *Hogg*, 2011, p. 152 and 159.

<sup>11</sup> Ibid., p. 463–464.

<sup>12</sup> Stair, 1681, § 1.10.4.

<sup>13</sup> Schuster, The principles of German civil law, 1907, § 283.

The relevant German law is § 328 II BGB. In Scotland the matter of whether third party rights must be irrevocable has been subject to rigorous academic and judicial debate. An overview of the issues can be found in *Hogg*, 2011, p. 205. The Contract (Third Party Rights) (Scotland) Act 2017 clarifies that it is possible to confer a revocable third party right (s 2 (4) (a)).

<sup>15</sup> *Hogg*, 2011, p. 308.

<sup>16</sup> *MacQueen*, The laws of Scotland: Stair Memorial Encyclopaedia, 1995, § 827.

The same reasoning applies if the third party right fits any of the other possible natures below, with the exception of the *sui generis* analysis. It can consequently be said that the promissory approach and all of the other analyses which treat the third party right as falling within an existing doctrine are an efficient approach to categorising the right, as the consequences of such approaches is that separate laws are not needed to govern third parties.

### II. The 'Full Contracting Party' Analysis

According to this view, the third party is treated as a party to the contract in the same terms as the contracting parties, and as such has the status of a full contracting party.<sup>17</sup> The approach is unusual, although it has been adopted in Dutch law.<sup>18</sup>

The analysis is perhaps suitable in jurisdictions such as the Netherlands, in which acceptance on the part of the third party is required for formation of their right. However, neither Scots nor German law contains such a requirement. Von Kübel, the editor of the BGB responsible for the law of obligations, rejected a contractual view on the grounds that the third party cannot realistically be viewed as the recipient of an offer, as acceptance on the part of the third party is not required for the constitution of the right. <sup>19</sup> It is clear from both case law<sup>20</sup> and academic commentary<sup>21</sup> that a contractual analysis is not accepted in German law. In Scots law, a third party right

<sup>17</sup> *Hogg*, 2011, p. 290.

<sup>18</sup> Dutch Civil Code, § 6:254 (1).

<sup>19</sup> *Hogg*, 2011, p. 309.

<sup>20</sup> See, for example, BGH 08.02.2006 – IV ZR 205/04, RGZ 71, 324 (§ 8).

<sup>21</sup> Gernhuber, Das Schuldverhältnis, 1989, p. 469, 480.