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Steven L. Arxer
John W. Murphy *Editors*

Dimensions of Community-Based Projects in Health Care

 Springer

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Preface

Community-based approaches are popular today in the area of social services, especially as proposals to decentralize health care gain traction. Part of the appeal comes from the recognition that traditional health care management has led to higher costs and to services unresponsive to the population. Many communities are still caught in the effects of the Great Recession and are seeking control over their lives. A basic assumption of this change to community-based health care delivery is that health services will be more attuned to the needs of community members and sustainable over time.

A central theme of this book is that a shift in social philosophy is needed for a community-based approach to health care. Most important to recognize is that the usual way of imagining community-based interventions may be insufficient. For although conventional health projects may at times be linked to communities, these ties may fail to be sensitive to the participatory nature specified by community-based theory. As a result, the practices and frameworks developed from these efforts become divorced from critical reflection and widespread dialogue.

In this book, readers are encouraged to rethink the basic but important aspects of community-based theory—namely, that community should not be simplified within community-based programs. In other words, the goal is not merely to be more efficient in social service delivery. While this outcome is expected, community-based practitioners are primarily interested in engaging communities in a manner that promotes participation by the citizenry. Simply stated, the open and democratic character of this philosophy represents what is “new” about community-based theory and related health projects.

However, a community-based approach is also more than a philosophy. Included are practical considerations, such as new methodologies, leadership styles, and organizational management strategies. In general, the language and planning of health care must be rethought. Examples are provided in this book that illustrate the various dimensions of a community-based strategy. Central to these efforts is that a “participatory culture” is promoted, whereby community members begin to direct—and, perhaps, even begin to control—intervention programs. The hope is that this book helps both academics and practitioners to establish a link between novel

philosophical insights and the practice of developing community-based projects. In this way, community-based interventions can offer an alternative mode of service delivery that is responsive to communities and contributes to the improvement of health outcomes.

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Chapter 1

Introduction

Steven L. Arxer and John W. Murphy

The Relevance of Community-Based Health Care

In the field of health promotion, scholars and clinical workers are recognizing community approaches as important to changing risk behaviors and health outcomes for populations (Baker and Brown 1998). An emphasis on community-based programs in health care is, in large part, a result of a gradual shift from individual-level explanations of health behaviors to more holistic views of health promotion. Today, many recognize that environmental, social, and cultural factors shape individual and collective health. This “ecological” view presumes a broad set of influences and social-environmental interactions that shape health decisions and experiences in crucial ways.

Recent demographic and policy changes have also helped to increase the profile of community-based health promotion given the promise and potential of this strategy to address future health care needs. Clearly the United States has a rapidly growing aging population; by 2050 approximately 83 million Americans will be 65 or older (U.S. Census Bureau 2014). This demographic shift will have significant implications.

Frist, there will be a large number of individuals who will be entering government sponsored programs, such as Medicare, in need of quality and affordable health care. The cost of medical care is often higher for individuals age 65 and over (Centers for Disease Control and Prevention and the Merck Company Foundation

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2007), while the risk of falling, disability (Chen et al. 2009; Fried and Guralnik 1997), and dementia (e.g., Alzheimer's) increases with age (Alzheimer's Association 2010). Approximately half of all Americans who receive long-term care services are elderly, with the vast majority of national long-term care expenditures going to this population (U.S. Department of Health and Human Services 2003). Many have noted that supplying necessary management and treatment will be a major challenge for Medicare and other social services, in view of the growth in the number of older Americans.

At the same time, the population will consist of a higher percentage of racially and ethnically diverse people. By 2050, the percentage of the United States' population comprised by Hispanics will double from about 12% to 24% (U.S. Census Bureau 2008). The opposite trend is taking place for non-Hispanic whites, with a projected decrease in this segment of the population from 69% to approximately 50% (U.S. Census Bureau 2008). Of concern to public health practitioners is the increasing prevalence of chronic conditions, such as obesity and diabetes, occurring in all groups but particularly among minority groups. For example, the rates of these diseases are often higher and less controlled for Hispanics than for non-Hispanic whites and blacks (Centers for Disease Control and Prevention 2011). Another long-term care issue is cognitive impairment and depression, which Hispanics 65 and over are more likely to have than whites (Alzheimer's Association 2010). This trend is again particularly noteworthy given that the number of persons age 65 and over who are Hispanic is expected to increase (Vincent and Velkoff 2010).

Health care reform is also an important issue in discussions about access, cost, and quality of medical care. While the 2010 Patient Protection and Affordable Care Act (ACA) has opened access to health insurance to more individuals, many other aspects of the ACA remain in question. On the side of the government, the US Congress continues to revisit and debate the legality of the ACA, and repeated calls are made to repeal the program (Walsh 2016). Meanwhile, in the private sector, major insurance companies are beginning to exit the health exchanges established under the ACA, thereby raising doubts about the price competitiveness of insurance plans for consumers (Johnson 2016). The management and delivery of health care present significant challenges when considering that many minority groups, particularly Hispanics, are often the most inadequately insured group in the United States (Angel and Angel 2009).

The reality is that the needs of a diverse, elderly population will test the social service safety net of programs such as Medicare, Medicaid, and the insurance exchanges. Stanford (1994) noted some decades ago the impact of an older, more diverse population:

as the older population increases and becomes more diverse, it becomes a driving force for changed required to meet the challenge of providing the quality of life we have come to expect. Aggregate skills and energy will need to be mobilized. Diversity as a social force will require us to consider how different needs can be met Older Americans are no longer bound by locale as they once were. The diversity they have brought to many communities has caused community leaders to re-think the way they plan programs and services. They can no longer plan as if they aged were homogenous. Diversity as a social force will help

change the way bureaucracies perceive their roles and responsibilities and the way they operationalize their activities (p. 1)

While Stanford alerts readers to the pressing need to adopt a health promotion model that is responsive to diverse populations, traditional approaches to health care are increasingly understood as too limited in scope.

Long-term care presents state and federal agencies with serious problems considering the population changes and costs related to managing chronic illness. Traditional assisted living approaches, for example, have not addressed the needs of many minority groups who, because they are politically and economically disadvantaged, have reduced access to these facilities. Moreover, health organizations, providers, and physicians have not been able to slow the trends in obesity and other chronic illnesses.

Core to these issues are questions about the effectiveness of a traditional biomedical model. This approach places physicians and bureaucratic health organizations at the center of medical knowledge and care, but this strategy may be too disconnected from the growing and changing communities that they serve. In this context, community-based projects are thought to provide a more cost-effective and culturally sensitive way of delivering health care. In short, the resources and will power of the general population can be used to lower risk and prevent and manage illness.

This book examines the theoretical and practical dimensions of community-based projects in health care. Particular attention is given to how community-based programming can serve as a more appropriate model within the current demographic, social, and economic context. In many circles, a traditional biomedical model to health care has been critiqued. Additionally, community-centered approaches have been praised for offering a new perspective and set of solutions to emerging health challenges. But while community-based models are popular among public health scholars and practitioners who seek more participatory ways to promote health in communities, discussions often ignore what Alfred Schutz (1964) called the “deep assumptions” that underpin community projects. In the case of community-based health care, the philosophy that sustains notions of community, participation, and knowledge may be obscured without careful attention to the assumptions behind these ideas.

A central theme in the following chapters is that those who adopt a community-based approach can benefit from considering the symbolism that underpins their health care projects. The ways in which community, institutions, and knowledge are defined can shape the nature of health interventions. Public health workers, gerontologists, and epidemiologists are currently seeking a range of solutions to the problems confronting health care in the first half of the twenty-first century. However, the promise of a community-based approach to address these issues may go underutilized without careful theoretical examination. In particular, the subtle and historically relied upon symbolism of biomedicine may reintroduce elements into community projects that begin to limit the options and practices available to health promoters.